# INDIGENOUS NOT-FOR-PROFIT ORGANIZATIONS

BY-LAW, FINANCIAL MANAGEMENT AND FINANCIAL PERFORMANCE STANDARDS



CONSEIL DE GESTION FINANCIÈRE des Premières Nations

**SEPTEMBER 1, 2021** 

## NOTICE

This version of the standards has been prepared to present and explain the changes from the standards as originally proposed in FMB's exposure drafted dated June 16, 2020.

Additions, modifications and deletions from the proposed standards have been shown in redline and are further identified as follows in this explanatory version:

- (NEW) Indicates a standard or a new requirement that has been added.
- (MODIFIED) Indicates a standard that has been changed.
- (MOVED) Indicates the content of a standard has been moved, but no change to the overall requirements.
- (REMOVED) Indicates a standard that has been removed.

Readers should note that non-substantive formatting changes have not been shown. Modifications that do not change the substance of a standard, such as numbering, or content being moved between standards, and where the requirements remain the same, have not been shown. This is to highlight the substantive changes.

This explanatory version of the standards may be read in combination with the companion document *Indigenous Not-for-Profit Organization Standards: Decision Summary*, which provides a summary of the feedback received by the FMB during the open comment period and an overview of the changes presented in this document.

Readers looking for the Decision Summary and the non-explanatory version of the standards can find them on FMB's <u>NPO Standards webpage</u>.

## INTRODUCTION TO THE STANDARDS

In December 2018, the *First Nations Fiscal Management Act* ("the Act") was amended to include several new sections, including Section 50.1. As a result of this amendment, the First Nations Financial Management Board ("the FMB") was authorized under subsection 50.1 (3) of the Act to develop new standards for financial performance, laws or by-laws respecting financial administration, and financial management systems for five new types of organizations, including treaty and self-governing Nations, tribal councils and Indigenous not-for-profit organizations.

The standards presented in this document have been developed specifically for Indigenous notfor-profit organizations (referred to collectively as "NPOs"). Under paragraph 50.1 (1) e. of the Act, these are organizations established to provide public services, including social welfare, housing, recreational, cultural, health or educational services, to Aboriginal groups or Aboriginal persons. These standards may also be applied by tribal councils operating as not-for-profit organizations that meet the definition from paragraph 50.1(1) e.

With the new standards for Indigenous NPOs, the FMB has built upon its expertise and experience as a standards-setter for First Nation governments. The FMB's existing standards are wellestablished and are based on internationally recognized good governance and finance practices, adapted to meet the needs of First Nations. In developing standards for NPOs, the FMB recognized that the structure and operations of Indigenous NPOs are different from the First Nation governments that the FMB has historically served. As a result, new financial management practices and financial performance measures were researched and developed by the FMB in order to best serve this new client segment. The Indigenous Not-for-Profit Organization Standards (referred to as the "NPO Standards") have a strong foundation in the existing standards for First Nation governments, but recognize the unique characteristics of Indigenous not-for-profit organizations, including variations in size, structure, membership, services, revenues, geography, accounting framework and governing legislation.

The NPO Standards consist of two parts: combined standards for by-laws and financial management, and standards for measuring financial performance. These new standards will be the framework used by the FMB to assess an NPO's internal control environment and historical financial performance. At this time, the FMB cannot issue a Certificate to an NPO. The authority for the FMB to issue a Certificate to an NPO under the Act will depend on the development and enactment of new regulations under section 141.1 of the Act. It is anticipated that in the future, these NPO Standards will be used to determine an NPO's eligibility for Certification.

#### Part 1 – By-law and Financial Management System Standards for NPOs

Part 1 of the NPO Standards focuses on by-law content and financial management practices designed specifically for NPOs. The standards in Part 1 are primarily principles based and less prescriptive about specific requirements, which allows the standards to be applied by different types of NPOs.

The FMB has developed an internal control framework for NPOs, shown in Figure A on the following page, around which the Part 1 standards have been designed. The By-Law and Financial Management

NPO

System Standards include detailed requirements within each of the following five key areas of financial management.





- Organizational Policies and Procedures This section contains standards related to establishing policies and procedures in certain areas of risk management and conduct expectations, including conflicts of interest.
- Human Resource Management This section contains standards specific to human resources management, including hiring, dismissals, performance management, records management and key roles in financial administration.
- **Planning, Reporting and Oversight** This section contains standards specific to financial planning and budgeting, financial reporting, and also governance, including the requirement for an audit committee.
- **Recording, Safeguarding and Monitoring Assets** This section contains standards related to cash management, account reconciliations, investments, and tangible capital asset management.
- **Controls over Purchasing, Payables and Payments** This section contains standards related to expenditure management, account reconciliations, and borrowing.

Unlike the FMB's existing standards for First Nation governments where the financial administration law requirement and the financial management systems standards are separate, the NPO Standards combine the by-law and financial management requirements for NPOs. Part 1 of the NPO Standards include requirements for both the content of the by-laws, policies and procedures and the implementation of those by-laws, policies and procedures by an NPO. Each section of the NPO Standards is comprised of two components. The first component of the standards requires an NPO to establish provisions in their by-law and/or policies and procedures respecting an area of financial management (for example, the mitigation and management of conflicts of interest). The second component of the standards requires an NPO to demonstrate that it has implemented the required provisions of the by-law and/or policies and procedures.

#### Part 2 – Financial Performance Standards for NPOs

Part 2 consists of five financial performance ratios, shown in Figure B, that measure an NPO's historical financial performance. These ratios measure an NPO's financial capacity, its ability to sustain and/or grow its fiscal balance, its investment in tangible capital assets, and its ability to manage its overall level of debt.

| FISCAL GROWTH<br>RATIO   | OPERATING<br>MARGIN RATIO  | ASSET<br>MAINTENANCE<br>RATIO   | NET DEBT RATIO  | INTEREST<br>EXPENSE RATIO  |
|--|--|---|---|--|
| Total revenue in<br>the CY less total<br>revenue in the PY /<br>Total revenue in<br>the PY | Total revenue less<br>total expenses /<br>Total revenue                  | Total tangible<br>capital asset<br>expenditures /<br>Total amortization<br>expense              | Total liabilities less<br>total non-financial<br>assets / Total<br>revenue  | Total interest<br>expense / Total<br>revenue   |
| This ratio measures<br>the year-over-year<br>revenue growth.                               | This ratio measures<br>an NPO's ability to<br>sustain fiscal<br>balance. | This ratio<br>determines if the<br>overall asset base is<br>increasing or being<br>replenished. | This ratio measures<br>an NPO's ability to<br>manage debt,<br>specifically, the net<br>debt burden in<br>relation to one<br>year's annual<br>revenue. | This ratio measures<br>the total amount<br>of interest incurred<br>relative to total<br>revenue. This<br>measures an NPO's<br>ability to manage<br>its overall level of<br>debt. |

#### Figure B - Summary of financial performance ratios

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## FIRST NATIONS FINANCIAL MANAGEMENT BOARD STANDARDS FOR INDIGENOUS NOT-FOR-PROFIT ORGANIZATIONS

## **INTRODUCTION**

### 1.0 PURPOSE OF STANDARDS

| <u>1.1</u> | Purpose of standards - These standards are established under subsection 50.1(3) of the Act   | (NEW) Purpose statement added to  |
|------------|--|-----------------------------------|
|            | and address matters related to the content of by-laws respecting financial administration,   | apply to the NPO Standards as a   |
|            | financial management systems and financial performance of entities referred to in subsection | whole. Part 1 By-law and FMS      |
|            | 50.1(1) of the Act.  | Standards and Part 2 FP Standards |
|            |  | also include purpose statements   |
|            |  | specific to those parts.          |

## 2.0 COMPLIANCE OPINION

| <u>2.1</u> | Application of Procedures – The Indigenous Not-for-Profit Organization Compliance Opinion         | (NEW) Following release of the      |
|------------|---|-------------------------------------|
|            | Policy and Procedures apply to these standards.   | NPO Standards, the FMB will         |
|            |   | develop a policy for issuing        |
|            |   | compliance opinion reports under    |
|            |   | subsection 50.1(2) of the Act for   |
|            |   | the purpose of evaluating and       |
|            |   | reporting on an NPO's compliance    |
|            |   | with the NPO Standards.             |
| <u>2.2</u> | Compliance in all material respects – Before the FMB may issue a compliance opinion on            | (NEW) Compliance statement          |
|            | these standards, as permitted under subsection 50.1(2) of the Act, the FMB must be of the         | added. Currently refers to          |
|            | opinion that an NPO was, at the time of the review, in compliance, in all material respects, with | compliance opinions only.           |
|            | these standards.  | References to Certification will be |

|  | added once Certification pathway |
|--|----------------------------------|
|  | has been established.            |

## 3.0 INTERPRETATION OF STANDARDS

| <b>5.1</b> | <b>Definitions</b> – Unless the context indicates otherwise, in these NPO Standards:                   |   |
|------------|--|---|
| 1          | "Act" means the First Nations Fiscal Management Act;   | (MOVED) Moved to introduction                       |
|            |  | section from Part 1 By-law and                      |
|            |  | FMS Standards to apply to                           |
|            |  | standards as a whole.                               |
| 4          | "annual financial statements" means the annual financial statements of an NPO along with               | (NEW) Definition applicable to                      |
|            | supporting note disclosure prepared in accordance with GAAP;   | both Part 1 By-law and FMS                          |
|            |  | Standards and Part 2 FP Standards.                  |
|            |  | Reference to GAAP allows for the                    |
|            |  | multiple accounting frameworks                      |
|            |  | applicable to NPOs.                                 |
| -          | "audit report" means a report, including an opinion along with any relevant qualifications,            | (NEW) Definition added to apply                     |
|            | provided by an NPO's auditor respecting compliance of the NPO's annual financial statements            | to both Part 1 By-law and FMS                       |
| -          | with GAAP;   | Standards and Part 2 FP Standards.                  |
|            | <b>"auditor"</b> means the independent auditor of an NPO_ <del>appointed by the governing body</del> ; | (MOVED) Moved to introduction                       |
|            |  | section from Part 1 By-law and FMS                  |
|            |  | <i>Standards to apply to standards as a whole.</i>  |
|            |  | (MODIFIED) Definition expanded for greater clarity. |
| •          | "by-law" means the set of rules for governing and operating the NPO a bylaw respecting                 | MOVED) Moved to introduction                        |
|            | financial administration adopted by an NPO in accordance with the requirements of the law              | section from Part 1 By-law and FMS                  |
| ļ          | <u>under which the NPO was established;</u>  | <i>Standards to apply to standards as a whole.</i>  |
|            |  | (MODIFIED) Definition expanded                      |

|   | for greater clarity.   |
|---|--|
| "By-Law and FMS Standards" means the standards set out in Part 1;                             | (NEW) Definition added to indicate<br>when text is referring to Part 1: By-lav<br>and FMS Standards only. Some<br>references within these standards<br>apply to only Part 1. |
| "First Nations Finance Authority" means the First Nations Finance Authority established under | (REMOVED) Not used in the  |
| <del>the Act;</del>   | current version of the NPO   |
|   | Standards. References to the   |
|   | FNFA, borrowing and Certification  |
|   | will be added following  |
|   | development of the regulation.   |
| "fiscal year" means the twelve (12) month period used for accounting and financial reporting  | (MOVED) Moved to introduction  |
| purposes;   | section from Part 1 By-law and   |
|   | FMS Standards to apply to  |
|   | standards as a whole.  |
| <b>"FMB"</b> means the First Nations Financial Management Board established under the Act;    | (MOVED) Moved to introduction  |
|   | section from Part 1 By-law and   |
|   | FMS Standards to apply to  |
|   | standards as a whole.  |
| "FP Standards" means the standards set out in Part 2;   | (NEW) Definition added to  |
|   | indicate when text is referring to   |
|   | Part 2: FP Standards only. Some  |
|   | references within these standards  |
|   | apply to only Part 2.  |
| "GAAP" means generally accepted accounting principles of the Chartered Professional           | (MOVED) Moved to introduction  |
| Accountants of Canada, as amended or replaced from time to time, <u>and includes</u>          | section from Part 1 By-law and   |
| a. <u>CPA Canada Handbook – Accounting, Part III Accounting Standards for Not-for-Profit</u>  | FMS Standards to apply to  |
| Organizations, and  | standards as a whole.  |
| b. <u>CPA Canada Public Sector Accounting Handbook (with or without PS 4200 series for</u>    |  |
| Government Not-for-Profit Organizations):   | (MODIFIED) Definition expanded   |

|            |  | for greater clarity to indicate<br>which accounting frameworks<br>generally apply to NPOs.                                   |
|------------|--|--|
|            | "governing body" means the board of directors or other governing body responsible for the  | (MOVED) Moved to introduction  |
|            | overall management and supervision of managing and supervising the activities and affairs of an NPO;   | section from Part 1 By-law and<br>FMS Standards to apply to<br>standards as a whole.   |
|            | <b>"including</b> " means 'including, but not limited to';   | <i>(MOVED)</i> Moved to introduction<br>section from Part 1 By-law and<br>FMS Standards to apply to<br>standards as a whole. |
|            | "NPO" means the non-profit organization, alternatively referred to as a not-for-profit   | (MOVED) Moved to introduction  |
|            | organization as defined in paragraph 50.1 (1) e. of the Act and for greater certainty includes a   | section from Part 1 By-law and   |
|            | tribal council established as a not-for-profit organization as defined in that paragraph;  | FMS Standards to apply to standards as a whole.  |
|            | "tangible capital assets" means the tangible capital assets presented on the statement of  | (MOVED) Moved to introduction  |
|            | financial position of the NPO representing identifiable tangible assets that meet all of the   | section from Part 2 FP Standards   |
|            | following criteria   | to apply to standards as a whole.  |
|            | a. are held for use in the provision of services, for administrative purposes, for production of goods or for the maintenance, development or construction of other tangible capital assets, | <i>Both standards make reference to tangible capital assets.</i>   |
|            | b. have useful economic lives extending beyond an accounting period,   |  |
|            | <ul> <li>have been acquired, constructed or developed with the intention of being used on<br/>a continuing basis,</li> </ul>   |  |
|            | <ul><li>d. are not for sale in the ordinary course of business, and</li><li>e. are not held as part of a collection.</li></ul>   |  |
| <u>3.2</u> | Application of Act definitions – Unless the context indicates otherwise, the words and   | (NEW) Added to identify the Act  |
|            | expressions used in these standards and not otherwise defined have the same meanings as in   | as the primary reference for terms   |
|            | the Act.   | used in these standards.   |

| <u>3.3</u> | <u>Rules c</u> | f interpretation – In these standards, the following rules of interpretation apply       | (NEW) Rules of interpretation for |
|------------|----------------|--|-----------------------------------|
|            | a.             | words in the singular include the plural, and words in the plural include the singular,  | terms used in these standards.    |
|            | Ь.             | if a word or expression is defined, other parts of speech and grammatical forms of the   |                                   |
|            |                | same word or expression have corresponding meanings,                                     |                                   |
|            | с.             | <u>a reference to a by-law means an NPO's by-law,</u>                                    |                                   |
|            | d.             | a reference to a standard means the standard as amended or replaced from time to         |                                   |
|            |                | time,  |                                   |
|            | e.             | headings, subheadings and notes are inserted for convenience of reference only, do       |                                   |
|            |                | not form part of these standards and in no way define, limit, alter or enlarge the scope |                                   |
|            |                | or meaning of any standard.  |                                   |

## 4.0 CONFLICTS

| <u>4.1</u> | Between standards and legislation – In the event of a conflict between a standard and the    | (NEW) Sets paramountcy of          |
|------------|--|------------------------------------|
|            | legislation under which an NPO is established, the legislation prevails to the extent of the | legislation when a conflict occurs |
|            | <u>conflict.</u>   | with the standards.                |
| <u>4.2</u> | Higher standards apply – Despite standard 4.1 if these standards impose a higher standard    | (NEW) Requires higher standard to  |
|            | than that imposed in the legislation under which an NPO was established, the higher standard | be applied in the event of a       |
|            | must be applied.   | conflict.                          |

## PART 1 – BY-LAW AND FINANCIAL MANAGEMENT SYSTEM STANDARDS

#### 5.0 PURPOSE OF BY-LAW AND FMS STANDARDS

| <u>5.1</u> | Purpose of By-Law and FMS Standards – The purpose of these By-Law and FMS Standards is         | (NEW) Purpose statement added     |
|------------|--|-----------------------------------|
|            | to identify elements of a financial administration by-law, and to establish basic requirements | specific to Part 1 By-Law and FMS |
|            | for sound financial practices for the operation, management, reporting and control of the      | Standards.                        |
|            | financial management system of an NPO and include the testing of an NPO's implementation       |                                   |
|            | of those requirements.   |                                   |
| <u>5.2</u> | Caution – These By-Law and FMS Standards are not intended to provide a means to assess         | (NEW) Caution statement added     |
|            | every requirement of the financial management system of an NPO and should not be relied        | specific to Part 1 By-Law and FMS |
|            | upon for that purpose.   | Standards.                        |

## 6.0 INTERPRETATION OF BY-LAW AND FMS STANDARDS

| <u>6.1</u> | Definitions – Unless the context indicates otherwise, in these By-Law and FMS Standards:  |   |
|------------|---|---|
|            | <b>"executive director"</b> means the senior administrative officer responsible for the day-to-day management or administration of an NPO's administrative system;  |   |
|            | <b>"finance director"</b> means the senior financial manager or controller responsible for the day-<br>to-day management or administration of an NPO's financial management system;                         |   |
|            | <b>"financial competency"</b> means the ability to read and understand financial statements<br>that present accounting issues reasonably expected to be raised by an NPO's<br><u>financial statements</u> : | <i>(NEW)</i> Added definition of<br>financial competency referred<br>to in the audit committee<br>standards 35.0. |
|            | <b>"financial institution"</b> means the First Nations Finance Authority, a bank, credit union or caisse populaire;   |   |

|            | <b>"financial management"</b> includes financial administration, financial performance and accountability;  |  |
|------------|---|--|
|            | <b>"life-cycle management program"</b> means a program of inspection, planning, maintenance, replacement and oversight of an NPO's tangible capital assets;   |  |
|            | <b>"NPO members"</b> means the persons <u>or entities</u> who have been admitted into membership<br>of an NPO in accordance with the <u>NPO's articles of incorporation and</u> conditions set out in<br>the by- laws <u>or articles of incorporation of the NPO;</u> |  |
|            | <b>"officer"</b> means the executive director, finance director and any other employee of an NPO designated by the governing body as an officer;  |  |
|            | <b>"policy"</b> means <u>a document stating</u> the overall intentions and directions of the governing body of an NPO respecting specified subject matter;  |  |
|            | <b>"procedure"</b> means <u>a document setting out</u> the specified method by which a <u>policy</u> , activity or a process of the NPO is to be carried out;   |  |
|            | <b>"record"</b> means anything on which information is recorded or stored by any means whether graphic, electronic, mechanical or otherwise.  |  |
| <u>6.2</u> | Mandatory provisions – These By-Law and FMS Standards establish requirements which must be complied with by an NPO unless the standard is expressed as permissive.  | <b>(NEW)</b> Mandatory provisions<br>statement added specific to Part 1<br>By-law and FMS Standards. |

## 7.0 SOUND FINANCIAL MANAGEMENT PRACTICES

| <u>7.1</u> | Sound practices required – A standard in the By-law and FMS Standards must be met so       | (NEW) Statement requiring sound    |
|------------|--|------------------------------------|
|            | as to enable an NPO to carry out its financial management in a manner that substantially   | practices to be established when   |
|            | accords with sound financial management practices of NPOs in Canada.                       | interpreting individual standards. |
| <u>7.2</u> | Applicable considerations – When determining how a standard is to be met in its financial  | (NEW) Statement requiring unique   |
|            | management system, an NPO may take into consideration the unique characteristics of an     | characteristics of the NPO to be   |
|            | NPO, including its social, economic, legal, and geographic environments. The FMB will take | taken into consideration in the    |

|            | these considerations into account when determining if these standards have been met.    | <i>application and evaluation of the standard by the FMB.</i> |
|------------|---|---|
| <u>7.3</u> | Minimal required content – These standards do not address all the subjects that an NPO  | (NEW) Statement regarding                                     |
|            | may wish to include in its by-laws or financial management system – only those subjects | completeness of the FMS Standards                             |
|            | which the NPO must include in its by-laws and financial management system in order to   | with regarding to financial                                   |
|            | receive a compliance opinion by the FMB under paragraph 50.1(2)(b) of the Act.          | administration.   |

## DIVISION 1: BY-LAWS, ORGANIZATIONAL POLICIES AND PROCEDURES

#### 8.0 POLICIES AND PROCEDURES

| 8.1 | By-law / Policy - A by-law includes provisions respecting, or requires the governing body | (MOVED) Policies and procedures       |
|-----|---|---------------------------------------|
|     | to establish policies and procedures respecting, the preparation of all policies and      | standard has been combined with       |
|     | procedures necessary to effectively manage and control the financial management system    | access to policies and procedures     |
|     | of the NPO.   | standard (BPP.01 in proposed          |
| 8.2 | Required content - The by-law or the policies and procedures referred to in standard 8.1  | standards) for a simplified approach. |
|     | require   | Requirements have not changed.        |
|     | a. <u>all policies to be approved by the governing body.</u>                              |                                       |
|     | b. all procedures to be consistent with, and made under the authority of, a policy        | (NEW) Financial management system     |
|     | approved by the governing body, and   | policies must be approved by the      |
|     | c. all policies and procedures to be made available to all persons affected by them.      | governing body. Any procedures        |
| 8.3 | Implementation - The governing body of the NPO demonstrates that it has implemented       | must be consistent with the policies  |
|     | the by-law and any policies and procedures referred to in standards 8.1 and 8.2.          | approved by the governing body.       |
|     |   |                                       |

#### REMOVED: ACCESS TO POLICIES AND PROCEDURES

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that      | (REMOVED) Requirements have     |
|--|---------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and | been combined with standard 8.0 |

| procedures respecting, the availability of all policies and procedures to all persons | policies and procedures. |
|---|--------------------------|
| affected by them.   |                          |
| The governing body of the NPO demonstrates that all policies and procedures have been |                          |
| made available to persons affected by them.   |                          |

### 9.0 RECORDS AND INFORMATION

| <u>9.1</u> | By-law / Policy - A by-law includes provisions respecting, or requires the governing body  | (NEW) Standards to address specific   |
|------------|--|---------------------------------------|
|            | to establish policies and procedures respecting, records and information management in     | records management requirements       |
|            | order to support compliance by the NPO with its legal requirements and obligations, and    | are spread throughout the NPO         |
|            | the effective operation and control of the NPO's financial management system.              | Standards (e.g. financial institution |
| <u>9.2</u> | Required content - The by-law or the policies and procedures referred to in standard 9.1   | account records in standard 56.0).    |
|            | address the preparation, identification, maintenance, security, storage, retention, access | Many standards do not specify         |
|            | to, disposal of and confidentiality of the records of the NPO, and require                 | records management requirements;      |
|            | a. all records maintained for the financial management system of the NPO to be             | therefore, this standard was added    |
|            | legible, readily identifiable and readily retrievable,                                     | to address records management at a    |
|            | b. a process to receive and manage requests made for information respecting the            | policy level. Records management      |
|            | NPO's financial management system, and   | supports the effective operation and  |
|            | c. the definition of information the NPO is permitted or required to release and           | control of the NPOs financial         |
|            | information the NPO is required to retain as confidential.                                 | management system. The content of     |
| <u>9.3</u> | Implementation - The governing body of the NPO demonstrates that the NPO has               | this standard is aligned with the     |
|            | implemented the by-law and any policies and procedures referred to in standards 9.1 and    | records management requirements       |
|            | <u>9.2.</u>  | in the existing standards for First   |
|            |  | Nation governments.                   |

## 10.0 INFORMATION TECHNOLOGY SECURITY POLICY

| 10.1 | By-law / Policy - A by-law includes provisions respecting, or requires the governing body | (MOVED) Requirements from         |
|------|---|-----------------------------------|
|      | to establish policies and procedures respecting, the security of information technology   | implementation standard as        |
|      | and organizational data.  | originally proposed have been     |
| 10.2 | Required content - The by-law or policies and procedures referred to in standard 10.1     | moved into new 'required content' |

|      | include   | standard. Requirements have not |
|------|---|---------------------------------|
|      | a. reporting and responding to information technology threats or incidents,         | changed.                        |
|      | b. managing and controlling user access to systems and data,                        |                                 |
|      | c. change management,   |                                 |
|      | d. records management, and  |                                 |
|      | e. information security standards.  |                                 |
| 10.3 | Implementation - The governing body of the NPO demonstrates that it has implemented |                                 |
|      | the by-law and any policies and procedures referred to in standards 10.1 and 10.2.  |                                 |
|      |   |                                 |

## 11.0 BUSINESS CONTINUITY & DISASTER RECOVERY PLAN

| 11.1 | <b>Policy / Procedures -</b> The NPO has a corporate by-law that includes provisions respecting,<br>or requires the governing body to establish. Policies and procedures require the<br>preparation and maintenance of a business continuity plan, including a and/or disaster<br>recovery plan.   | <i>(MODIFIED) Standard 11.0 is not a by-</i><br><i>law requirement.</i><br><i>(MOVED) Requirements from</i>  |
|------|--|--|
| 11.2 | <ul> <li>Required content - The policies and procedures referred to in standard 11.1 require <ul> <li>a. contingency plans for the recovery of systems, data, and operations;</li> <li>b. the frequency of testing the recovery plan;</li> <li>c. assignment of roles and responsibilities of personnel within a continuity plan;</li> <li>d. the communication of the plan to all affected persons; and</li> <li>e. the annual review of the plan.</li> </ul></li></ul> | <i>implementation standard as originally proposed have been moved into new 'required content' standard. Requirements have not changed except as noted below.</i>                               |
| 11.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standards 11.1 and 11.2.   | <i>(NEW)</i> Requirement added for<br>communication of the plan and<br>regular review. Aligned with the best<br>practices established in the FMS<br>Standards for First Nation<br>governments. |

## 12.0 RISK MANAGEMENT STRATEGY & RISK ASSESSMENT

| 12.1 | <b>By-law / Policy -</b> A by-law includes provisions respecting, or requires the governing body to establish policies and procedures respecting, a risk management strategy.   | <i>(MOVED)</i> Moved to Division 1:<br>Organizational Policies & Procedures   |
|------|---|---|
| 12.2 | <ul> <li>Required content - The by-law or the policies and procedures referred to in standard 12.1</li> <li>include         <ul> <li>a. the development, review and maintenance of a risk register that records details</li> </ul> </li> </ul>      | from Division 3: Planning, Reporting and Oversight.   |
|      | including the assigned risk owner and risk remediation plan, and<br>b. an annual risk assessment, including <u>the assessment of financial reporting risks</u><br><u>and</u> the risk of fraud, based on the strategy referred to in standard 12.1. | <i>(MOVED)</i> Risk management strategy<br>standard has been combined with<br>risk assessment standard (previously  |
| 12.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the <u>by-law and any</u> policies and procedures referred to in standards 12.1 and 12.2.  | <i>PRO.12 in proposed standards) for a simplified approach. Requirements have not changed except as noted below.</i>  |
|      |   | <i>(MOVED)</i> Requirements from<br>implementation standards as<br>originally proposed have been<br>moved into new 'required content'<br>standard.            |
|      |   | <i>(NEW)</i> Addition of financial<br>reporting risks, which were already a<br>requirement of standard 23.0<br>responsibilities of the executive<br>director. |

#### REMOVED: RISK ASSESSMENT

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that     | (REMOVED) Combined with       |
|---|-------------------------------|
| includes provisions respecting, or requires the governing body to establish established | standard 12.0 risk management |

|   | policies and procedures respecting, an annual risk assessment that is based on the strategy | strategy. |
|---|---|-----------|
|   | referred to in standards PRO.11.  |           |
| P | The governing body of the NPO demonstrates that it conducts an annual risk assessment       |           |
|   | that includes the risk of fraud.  |           |

## 13.0 INSURANCE

| t<br>c | <b>By-law / Policy -</b> A by-law includes provisions respecting, or requires the governing body<br>to establish policies and procedures respecting, requirements for liability, property and<br>other insurance of the NPO, including insurance respecting assets under the NPO's care<br>or control.   | <i>(MOVED)</i> Moved to Division 1:<br>Organizational Policies & Procedures<br>from Division 3: Planning, Reporting<br>and Oversight.   |
|--------|--|---|
| 13.3 I | <ul> <li>Required content - The by-law or the policies and procedures referred to in standard 13.1 include <ul> <li>a. identification of the material risks of the NPO for which insurance coverage may available;</li> <li>b. identification and procurement of appropriate insurance coverage;</li> <li>c. approvals required for insurance coverage; and</li> <li>d. actions required to avoid lapses in coverage.</li> </ul> </li> <li>Implementation - The governing body of the NPO demonstrates that it has implemented the by-law and any policies and procedures referred to in standards 13.1 and 13.2.</li> </ul> | <i>(MOVED)</i> Requirements from<br>implementation standard as<br>originally proposed have been<br>moved into new 'required content'<br>standard. Requirements have not<br>changed. |

### 14.0 GOVERNING BODY RESPONSIBILITIES

| 14.1 | By-law - A by-law includes provisions respecting, or requires the governing body to      | (MOVED) Moved to Division 1:         |
|------|--|--------------------------------------|
|      | establish policies and procedures respecting, the minimum responsibilities of each       | Organizational Policies & Procedures |
|      | member of the governing body when exercising a power, duty or responsibility relating to | from Division 2: Human Resource      |
|      | the financial management of the NPO-including:   | Management to be with other          |
|      | a. being informed about the articles of incorporation and legislation which affects-     | standards around conduct             |
|      | the organization, as well as its by-laws, mission, values, code of conduct, and-         | expectations.                        |
|      | <del>relevant policies;</del>  |                                      |
|      | b. being aware of the activities of the organization, as well as general trends in the   | (MODIFIED) Standard 14.0 is a by-law |

|             | sector in which it operates;  | requirement.                          |
|-------------|---|---------------------------------------|
|             | c.—attending meetings of the governing body regularly, serving on committees of-        |                                       |
|             | the governing body and contributing from personal, professional and life-               | (MODIFIED) The proposed standards     |
|             | experience to the work of the governing body and the success of the-                    | for governing body responsibilities   |
|             | organization;   | went beyond financial management      |
|             | d. clearly expressing and constructively discussing concerns or opposition to-          | and were highly prescriptive. In      |
|             | governing body decisions at the time the issue is being considered, and                 | addition, governing legislation of    |
|             | exercising their vote unless a conflict of interest exists;                             | NPOs may already set some             |
|             | e.—maintaining solidarity in support of decisions made by the governing body in-        | requirements for conduct of           |
|             | good faith after reasonable consideration;  | members of the governing body.        |
|             | f.—working effectively and respectfully with staff on committees or other work of       | The requirements have been            |
|             | the governing body, while knowing and respecting the distinction in the roles of        | modified (now set out in required     |
|             | the governing body and staff; and   | content standard 14.2) to reflect     |
|             | g.—watching for and declaring any apparent or real conflict of interest in-             | principles-based requirements for     |
|             | accordance with the organization's policies.  | conduct and are modelled after        |
| <u>14.2</u> | Required content - The by-law referred to in standard 14.1 requires, at a minimum,      | existing requirements in federal      |
|             | members of the governing body to  | legislation for NPOs and the existing |
|             | a. act honestly, in good faith and in the best interests of the NPO,                    | standards for First Nation            |
|             | b. exercise the care and diligence and skill that a reasonably prudent individual would | governments. The standards            |
|             | exercise in comparable circumstances,   | originally proposed could be          |
|             | c. act in accordance with the by-laws and any legislation applicable to the NPO, and    | elements to include in a code of      |
|             | d. avoid conflicts of interests and to comply with provisions in the by-law or in the   | conduct as a best practice.           |
|             | policies and procedures of the NPO for the avoidance and mitigation of those            |                                       |
|             | <u>conflicts.</u>   |                                       |
| 14.3        | Implementation – The governing body of the NPO demonstrates that it has implemented     |                                       |
|             | the by-law policies and procedures referred to in standards 14.1 and 14.2.              |                                       |
|             |   |                                       |

## 15.0 CODE OF CONDUCT

15.1 By-law / Policy - A by-law includes provisions respecting, or requires the governing body (MOVED) Requirements from by-

|      | to establish policies and procedures respecting, conduct expectations <u>for those engaged</u>   | law/policy standard as originally   |
|------|--|---|
|      | in the financial management of the NPO.  | proposed have been moved into   |
| 15.2 | Required content - The by-law or the policies and procedures referred to in standard 15.1<br>require<br>a. all persons who are making financial recommendations or decisions for the NPO<br>to   | new 'required content'.<br>Requirements have not changed<br>except as noted below.  |
|      | <ul> <li>i. behave in an ethical and transparent manner, and</li> <li>ii. comply with all applicable legal requirements,</li> <li>b. every employee, committee member and contractor to sign a declaration <u>on an</u> <u>annual basis</u> indicating they understand and agree to comply with the applicable conduct expectations as set out in the by-law or policies and procedures, the declarations referred to in paragraph a. are signed <ol> <li>when the employee, committee member, contractor or agent is first hired, appointed or retained, as the case may be, and</li> </ol> </li> </ul> | <i>(MODIFIED)</i> Simplified the<br>requirements for the annual signing<br>of conduct declarations by including<br>this requirement in paragraph b.<br>Acknowledgment upon hiring will be<br>covered by paragraph d when the<br>new employee or contractor signs<br>their contract. |
|      | <ul> <li>c. the declaration referred to in paragraph b. to be retained and safeguarded, and</li> <li>d. the applicable conduct expectations as set out in the by-laws or in policies<u>and</u></li> <li><u>procedures</u> to be included in the terms of any applicable employment contracts,</li> <li>appointments to the audit committee, and contracts for service with consultants</li> <li>and contractors and appointment of agents.</li> </ul>  |   |
| 15.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented <u>the by-law and any</u> policies and procedures referred to in standards 15.1 and 15.2.   |   |

## 16.0 CONFLICTS OF INTEREST POLICY

| 16.1 | By-law - A by-law includes provisions respecting, or requires the governing body to        | (MODIFIED) Standard 16.0 is a by-law |
|------|--|--------------------------------------|
|      | establish policies and procedures respecting, the avoidance and mitigation of conflicts of | requirement.                         |
|      | interest.  |                                      |
| 16.2 | Required content - The by-law referred to in standard 16.1                                 | (MOVED) Requirements from by-        |
|      | a. includes a definition of the private interests of directors members of the governing    | law/policy standard as originally    |

| 16.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented policies and procedures the by-law referred to in standard 16.1 and 16.2.  |   |
|------|---|---|
|      | <ul> <li>e. specifies restrictions on the acceptance of gifts and benefits by any person referred to in paragraph a that might reasonably be seen to have been offered in order to influence the making of a decision by that person,</li> <li>f. prohibits any person referred to in paragraph a who has a conflict of interest from attempting to influence a decision or from participating in the making of a decision respecting the matter in which the person has a conflict of interest, and</li> <li>g. specifies how any undisclosed or any alleged but not admitted conflicts of interest of any person referred to in paragraph a are to be addressed.</li> </ul> | simplified approach.<br>(MODIFIED) Simplified the<br>requirements for the ad hoc<br>disclosures by combining the<br>requirements for members of the<br>governing body and employees.      |
|      | <ul> <li>c. requires members of the governing body, officers, employees, committee members, contractors and agents consultants to disclose as soon as practicable any circumstances which could result in an actual or potential conflict of interest,</li> <li>d. requires the recording, retaining and safeguarding of all conflict of interest disclosures made under paragraph b or c, in a manner that protects the privacy of the persons referenced in the disclosures,</li> </ul>   | <i>(MOVED)</i> Conflicts of interest<br>standard has been combined with<br>disclosure of conflicts of interest<br>standards (previously BPP.08 and<br>BPP.09 in proposed standards) for a |
|      | <ul> <li>body, officers, employees, committee members, contractors, <u>and</u> consultants <del>and</del> agents that could result in a conflict of interest,</li> <li>b. requires members of the governing body to annually disclose their private interests which could result in a conflict of interest,</li> </ul>  | proposed have been moved into<br>new 'required content' standard.<br>Requirements have not changed<br>except as noted below.  |

#### REMOVED: DISCLOSURE OF CONFLICTS OF INTEREST BY MEMBERS OF THE GOVERNING BODY

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that      | (REMOVED) Combined with              |
|--|--------------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and | standard 16.0 conflicts of interest. |
| procedures respecting  |                                      |
| a.—the annual disclosures by members of the governing body of their private interests    |                                      |
| which could result in a conflict of interest;  |                                      |
| b. the disclosures by members of the governing body as soon as practicable of any        |                                      |
| circumstances which could result in an actual or potential conflict of interest; and     |                                      |

| c.— a process for the recording, retaining and safeguarding of these disclosures in a       |  |
|---|--|
| manner that protects the privacy of the persons referenced in the disclosures.              |  |
| The governing body of the NPO demonstrates that it has implemented policies and             |  |
| procedures respecting the recording, retaining and safeguarding of all conflict of interest |  |
| disclosures made by members of the governing body.  |  |

#### REMOVED: DISCLOSURE OF CONFLICTS OF INTEREST BY EMPLOYEES

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that         | (REMOVED) Combined with              |
|---|--------------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and    | standard 16.0 conflicts of interest. |
| procedures respecting   |                                      |
| a. the disclosures by employees, committee members, contractors and agents as               |                                      |
| soon as practicable of any circumstances which could result in an actual or                 |                                      |
| potential conflict of interest, and   |                                      |
| b.— the recording, retaining and safeguarding of these disclosures in a manner that         |                                      |
| protects the privacy of the persons referenced in the disclosures.                          |                                      |
| The governing body of the NPO demonstrates that it has implemented policies and             |                                      |
| procedures respecting the recording, retaining and safeguarding of all conflict of interest |                                      |
| disclosures made by employees, committee members and contractors and agents.                |                                      |

#### **17.0 WHISTLEBLOWER REPORTING**

| 17.1        | By-law / Policy - A by-law includes provisions respecting, or requires the governing body            | (MOVED) Requirements from the      |
|-------------|--|------------------------------------|
|             | to establish policies and procedures respecting, the means by which a person may report              | implementation standard as         |
|             | any alleged or suspected fraud, <del>unsafe work conditions, discrimination, misappropriation,</del> | originally proposed have been      |
|             | irregularity or other misconduct in the financial management of the NPO and how these                | combined into the by-law / policy  |
|             | reports must be considered.  | standard. Requirements have not    |
| <u>17.2</u> | Required content - The by-law or the policies and procedures referred to in standard 17.1            | changed except as noted below.     |
|             | include  |                                    |
|             | a. providing for confidential reporting of misconduct,   | (NEW) New content requirements     |
|             | b. recording, maintaining and safeguarding reported misconduct and any records                       | added for the whistleblower policy |

|      |        | prepared during the inquiry into or investigation of the misconduct,               | in 'required content' standard.      |
|------|--------|--|--------------------------------------|
|      | с.     | safeguarding the confidentiality of the person who reported the misconduct,        | Aligned with the best practices      |
|      | d.     | protecting the person who reported the misconduct from reprisals,                  | established in the FMS Standards for |
|      | e.     | inquiring into or investigating the reported misconduct,                           | First Nation governments.            |
|      | f.     | providing fair and unbiased treatment of the person against whom a report has      |                                      |
|      |        | been made,   | (MODIFIED) Content outside the       |
|      | g.     | providing appropriate actions to be taken by the governing body if misconduct      | scope of the financial management    |
|      |        | has occurred and the recording of these actions, and                               | system in the standard as originally |
|      | h.     | communicating the by-law, policies and procedures referred to in this section to   | proposed was removed (unsafe work    |
|      |        | all persons involved in the activities of the NPO, including contractors and       | conditions, discrimination).         |
|      |        | <u>committee members.</u>  |                                      |
| 17.3 | Implen | nentation - The governing body of the NPO demonstrates that the NPO has            |                                      |
|      | implen | nented the by-law and any policies and procedures referred to in standard 17.1 and |                                      |
|      | 17.2.  |  |                                      |

## **18.0 ORGANIZATION CHART**

| 18.1 | <b>Policy / Procedures -</b> The NPO has a corporate by-law that includes provisions respecting, or requires the governing body to establish Policies and procedures require the preparation and maintenance of a current organization chart.  | <i>(MODIFIED) Standard 18.0 is not a by-law requirement.</i>  |
|------|--|---|
| 18.2 | <ul> <li>Required content - The policies or procedures referred to in standard 18.1 require <ul> <li>a. the organization chart to include all governance, management and administrative systems of the NPO and their linkages,</li> <li>the specific roles and responsibilities of each level of the organization of these systems, and</li> </ul> </li> <li>b. the organization chart to include all governance, management and administrative positions at each level of the NPO of these systems including <ul> <li>i. the governing body, audit committee and all other committees of the governing body, and the officers and employees of the NPO, and</li> <li>ii. the principal lines of authority and responsibility between the governing body, the committees, officers and employees, and</li> </ul> </li> </ul> | (MOVED) Standard has been<br>combined with access to<br>organization chart standard<br>(previously BPP.12 in proposed<br>standards) for a simplified approach.<br>Requirements have not changed,<br>except as noted below.<br>(MOVED) Requirements from by-<br>law/policy standard as originally<br>proposed have been moved into |

|      | c. access to the organization chart to be provided to all persons affected by it.   | new 'required content' standard.  |
|------|---|-----------------------------------|
| 18.3 | Implementation - The governing body of the NPO demonstrates that it has implemented |                                   |
|      | the policies and procedures referred to in standards 18.1 and 18.2.                 | (MODIFIED) Roles and              |
|      |   | responsibilities requirements has |
|      |   | been removed, as this is covered  |
|      |   | elsewhere under standard 22.0 job |
|      |   | descriptions.                     |

#### **REMOVED:** ACCESS TO ORGANIZATION CHART

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that      | (REMOVED) Combined with           |
|--|-----------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and | standard 18.0 organization chart. |
| procedures respecting, access to the organization chart to be provided to all persons    |                                   |
| affected by it including members of the governing body, committee members, officers,     |                                   |
| employees, contractors and agents of the organization.                                   |                                   |
| The governing body of the NPO demonstrates that it provides access to the organizational |                                   |
| chart by all persons affected by it.   |                                   |

#### **19.0 FINANCIAL MANAGEMENT SYSTEM REVIEW**

| <u>19.1</u> | <b>Policy / Procedures -</b> Policies and procedures require the annual review of the financial management system of the NPO. | <i>(NEW)</i> New requirement for annual monitoring of the financial |
|-------------|---|---|
| <u>19.2</u> | Required content - The policies and procedures referred to in standard 19.1 require   | management system.  |
|             | a. the collection, recording and analysis of concerns and comments respecting the   |   |
|             | financial management system of the NPO,   | Monitoring and reporting on the                                     |
|             | b. review of the by-laws of the NPO, including the assessment of their effectiveness  | control environment and internal                                    |
|             | in establishing sound financial administration and the identification of any changes  | controls, including any deficiencies                                |
|             | to the by-laws that may better serve that objective,  | identified, to those charged with                                   |
|             | c. the individuals responsible for the management and operation of the financial  | governance supports the financial                                   |
|             | management system of the NPO to review,   | management system of the NPO.                                       |
|             | i. the control environment and control activities of the NPO,   | The requirements have been aligned                                  |

|             | ii. <u>any external and internal assessment results,</u>                            | with the best practices established in |
|-------------|---|--|
|             | iii. identified process improvement opportunities, and                              | the FMS Standards for First Nation     |
|             | d. a report to the audit committee and governing body on the results of the annual  | governments.                           |
|             | review and resolution of any issues identified.                                     |  |
| <u>19.3</u> | Implementation - The governing body of the NPO demonstrates that it has implemented |  |
|             | the policies and procedures referred to in standard 19.1 and 19.2.                  |  |

#### **20.0 MANUAL JOURNAL ENTRIES**

| 20.1 | <b>Policy / Procedures -</b> The NPO has a corporate by-law that includes provisions respecting,<br>or requires the governing body to establish Policies and procedures require the periodic<br>independent review of manual journal entries to determine their validity and accuracy. | <i>(MOVED)</i> Moved to Division 1:<br>Organizational Policies & Procedures<br>from Division 3: Planning, Reporting  |
|------|--|--|
| 20.2 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standard 20.1.   | and Oversight.<br><b>(MODIFIED)</b> Standard 20.0 is not a<br>by-law requirement.  |
|      |  | <i>(MOVED)</i> Requirements from the<br>implementation standard as<br>originally proposed have been<br>combined into the policy standard.<br>Requirements have not changed<br>except as noted above. |

#### REMOVED: INFORM NPO MEMBERS OF ALL MEETINGS OF NPO MEMBERS

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that      | (REMOVED) Informing members           |
|--|---------------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and | about all meetings of NPO members     |
| procedures respecting, the communication of the time and place of a meeting of NPO       | is a legislated requirement for NPOs. |
| members to each NPO member entitled to vote at the meeting.                              | The key areas of member               |
| The governing body of the NPO demonstrates that the NPO has established and              | information and involvement is        |

| implemented policies and procedures respecting, the communication of the time and     | covered in other NPO Standards. |
|---|---------------------------------|
| place of a meeting of NPO members to each NPO member entitled to vote at the meeting. |                                 |

## **DIVISION 2: HUMAN RESOURCE MANAGEMENT**

#### 21.0 HUMAN RESOURCE POLICIES

| 21.1. | By-law - A by-law includes provisions respecting <del>, or requires the governing body to</del> | (MODIFIED) Standard 21.0 is a by-law |
|-------|---|--------------------------------------|
|       | establish policies and procedures respecting, the preparation and maintenance of human          | requirement.                         |
|       | resource management policies that comply with all applicable legislation.                       |                                      |
| 21.2  | Implementation - The governing body of the NPO demonstrates that it has implemented             | (MOVED) Moved from the               |
|       | policies and procedures the by-law referred to in standard 21.1.                                | organizational policies and          |
|       |   | procedures section.                  |
|       |   |                                      |

#### 22.0 RECORDS OF FUNCTIONS JOB DESCRIPTIONS

| 22.1 | By-law / Policy - A by-law includes provisions respecting, or requires the governing body | (MODIFIED) Updated section title &   |
|------|---|--------------------------------------|
|      | to establish policies and procedures respecting, the maintenance of current records job   | language to "job descriptions" (from |
|      | descriptions clearly describing the functions, responsibilities and authorities of the    | "current records").                  |
|      | personnel (including officers, employees, consultants and contractors) involved for all   |                                      |
|      | positions or roles involved in the operation and management of the financial management   | (MODIFIED) Clarified that the        |
|      | system and all its related processes.   | standard applies to the roles and    |
| 22.2 | Implementation - The governing body of the NPO demonstrates that it has implemented       | positions involved in the operation  |
|      | the by-law and any policies and procedures referred to in standard 22.1.                  | and management of the financial      |
|      |   | management system (instead of        |
|      |   | individuals).                        |

## 23.0 APPOINTMENT OF EXECUTIVE DIRECTOR

| 23.1 | <b>By-law -</b> A by-law requires includes provisions respecting, or requires the governing body  | (MODIFIED) Standard 23.0 is a by-  |
|------|---|--|
|      | to establish policies and procedures respecting, the appointment of an executive director who reports directly to the governing body.   | law requirement.   |
| 23.2 | <ul> <li>Required content - The by-law referred to in standard 23.1 requires the executive director</li> <li>a. to oversee, supervise and direct the activities of all officers and employees of the NPO,</li> <li>b. to oversee and administer the contracts of the NPO,</li> <li>c. to identify, assess, monitor and report on financial reporting risks and risk of fraud, and</li> <li>d. to monitor and report on the effectiveness of mitigating controls for the risks referred to in paragraph iii. taking into consideration the cost of implementing those controls.</li> </ul> | <i>(MOVED)</i> Appointment of executive<br>director standard has been<br>combined with duties and functions<br>of executive director (previously<br>HR.04 in proposed standards) for a<br>simplified approach. Requirements<br>have not changed except as noted<br>below.  |
| 23.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the by-law referred to in standards 23.1 and 23.2.   | (MODIFIED) Implementation standard was modified to be  |
| 23.4 | <ul> <li>Permitted positions - For purposes of standard 23.0</li> <li>a. the responsibilities of the executive director may be performed by more than one person so long as each person reports directly to the governing body, and</li> <li>b. the executive director position and the finance director position referred to in standard 24.0 may be held by the same person.</li> </ul>   | consistent with other<br>implementation standards:<br>demonstrate implementation of the<br>by-law instead of implementation of<br>a specific requirement.  |
|      |   | (NEW) The new 'permitted positions'<br>standard recognizes that there may<br>be NPOs where some of the<br>responsibilities of the executive<br>director position may be filled by<br>different individuals or situations,<br>particularly in small NPOs, where<br>these two officer positions may be<br>filled by the same individual. This is |

|  | permitted under the Canada Not- |
|--|---------------------------------|
|  | for-profit Corporations Act.    |

#### REMOVED: DUTIES AND FUNCTIONS OF EXECUTIVE DIRECTOR

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that           | (REMOVED) Combined with      |
|---|------------------------------|
| includes provisions that require, or requires the governing body to establish policies and    | standard 23.0 appointment of |
| procedures that require, the Executive Director   | executive director.          |
| i. to oversee, supervise and direct the activities of all officers and employees of the       |                              |
| organization,   |                              |
| ii. to oversee and administer the contracts of the organization,                              |                              |
| iii. to identify, assess, monitor and report on financial reporting risks and risk of fraud,- |                              |
| and   |                              |
| iv. to monitor and report on the effectiveness of mitigating controls for the risks           |                              |
| referred to in paragraph c. taking into consideration the cost of implementing those          |                              |
| <del>controls.</del>  |                              |
| The governing body of the NPO demonstrates that it has implemented policies and               |                              |
| procedures respecting the duties and functions of the Executive Director.                     |                              |

#### 24.0 APPOINTMENT OF FINANCE DIRECTOR

| 24.1 | <b>By-law -</b> A by-law requires includes provisions respecting <del>, or requires the governing body</del><br>to establish policies and procedures respecting, the appointment of a finance director who<br>reports directly to the executive director.  | <i>(MODIFIED) Standard 24.0 is a by-</i><br><i>law requirement.</i>   |
|------|--|---|
| 24.2 | <ul> <li>Required content - The by-law referred to in standard 24.1 requires the finance director <ul> <li>a. to ensure the financial accounting systems, policies, procedures and internal controls are appropriately designed and operating effectively;</li> <li>b. to administer and maintain all charts of accounts of the NPO;</li> <li>c. to prepare the annual budgets and multi-year financial plans of the NPO;</li> <li>d. to prepare the financial statements of the NPO;</li> </ul> </li> </ul> | <i>(MODIFIED) Appointment of finance director standard has been combined with duties and functions of finance director (previously HR.05 in proposed standards) for a simplified approach. Requirements</i> |

|      | e. to prepare the financial components of reports to the governing body and financial | have not changed except as noted    |
|------|---|-------------------------------------|
|      | information required by the governing body or the audit committee;                    | below.                              |
|      | f. to actively monitor compliance with any agreements and funding arrangements        |                                     |
|      | entered into by the NPO;  | (MODIFIED) Implementation           |
|      | g. to administer and supervise the preparation and maintenance of financial records   | standard was modified to be         |
|      | and the financial management reporting systems;                                       | consistent with other               |
|      | h. to actively monitor compliance with the legal obligations of the NPO and any       | implementation standards:           |
|      | policies and procedures of the NPO respecting its financial management;               | demonstrate implementation of the   |
|      | i. to evaluate the financial management systems of the NPO and recommend              | by-law instead of implementation of |
|      | improvements;   | a specific requirement.             |
|      | j. to develop and recommend procedures for the safeguarding of assets and ensure      |                                     |
|      | approved procedures are followed; and   |                                     |
|      | k. to develop and recommend procedures for identifying and mitigating financial       |                                     |
|      | reporting risks and risk of fraud and to ensure approved procedures are followed.     |                                     |
| 24.3 | Implementation - The governing body of the NPO demonstrates that it has implemented   |                                     |
|      | the by-law referred to in standards 24.1 and 24.2 <del>.</del>                        |                                     |

### REMOVED: DUTIES AND FUNCTIONS OF FINANCE DIRECTOR

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that        | (REMOVED) Combined with      |
|--|------------------------------|
| includes provisions that require, or requires the governing body to establish policies and | standard 24.0 appointment of |
| procedures that require, the Finance Director  | finance director.            |
| i. to ensure the financial accounting systems, policies, procedures and internal           |                              |
| controls are appropriately designed and operating effectively;                             |                              |
| ii. to administer and maintain all charts of accounts of the organization;                 |                              |
| iii. to prepare the annual budgets and multi-year financial plans of the                   |                              |
| organization;  |                              |
| iv. to prepare the financial statements of the organization;                               |                              |
| v. to prepare the financial components of reports to the governing body and                |                              |
| financial information required by the governing body or the audit committee;               |                              |

| <del>vi.</del>    | to actively monitor compliance with any agreements and funding                |
|-------------------|---|
|                   | arrangements entered into by the organization;                                |
| <del>vii.</del> — | -to administer and supervise the preparation and maintenance of financial     |
|                   | records and the financial management reporting systems;                       |
| <del>viii.</del>  | to actively monitor compliance with the legal obligations of the organization |
|                   | and any policies and procedures of the organization respecting its financial  |
|                   | management;   |
| <del>ix.</del>    | -to evaluate the financial management systems of the organization and         |
|                   | recommend improvements;   |
| <del>X.</del>     | -to develop and recommend procedures for the safeguarding of assets and       |
|                   | ensure approved procedures are followed; and                                  |
| <del>xi.</del>    |   |
|                   | reporting risks and risk of fraud and to ensure approved procedures are       |
|                   | followed.   |
| <br>The gove      | rning body of the NPO demonstrates that it has implemented policies and       |
| procedur          | es respecting the duties and functions of the Finance Director.               |
|                   |   |

### 25.0 PERSONNEL RECORDS OF QUALIFICATIONS / COMPETENCIES

| 25.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions              | (MODIFIED) Standard 25.0 is not a   |
|------|--|-------------------------------------|
|      | respecting, or requires the governing body to establish Policies and procedures require    | by-law requirement.                 |
|      | the maintenance of personnel records for officers, employees, contractors and              |                                     |
|      | consultants involved in the operation and management of the financial management           | (MODIFIED) Updated section title to |
|      | system of the NPO and all its related processes current records of the skills, experience, | "personnel records" for a plain     |
|      | qualifications, competencies for all personnel referred to in standard HR.01.              | language approach.                  |
| 25.2 | Required content - The policies and procedures referred to in standard 25.1 require:       |                                     |
|      | a. the maintenance of current records of the skills, experience, qualifications,           | (MOVED) Maintenance of personnel    |
|      | competencies and training of the personnel referred to in standard 25.1, and               | records standard has been combined  |
|      | b. the creation, retention, safeguarding and maintenance of appropriate                    | with management of personnel        |
|      | confidentiality of the records referred to in paragraph a.                                 | records (previously HR.07 in        |

| 25.3 | Implementation - The governing body of the NPO demonstrates that it has implemented | proposed standards) for a simplified |
|------|---|--------------------------------------|
|      | the policies and procedures referred to in standards 25.1 and 25.2.                 | approach. Requirements from the      |
|      |   | implementation standards as          |
|      |   | originally proposed have been        |
|      |   | combined into the new 'required      |
|      |   | content' standard. Requirements      |
|      |   | have not changed.                    |

#### **REMOVED: MANAGEMENT OF PERSONNEL RECORDS**

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that         | (REMOVED) Combined with          |
|---|----------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and    | standard 25.0 personnel records. |
| procedures respecting the creation, retention, safeguarding and maintenance of              |                                  |
| appropriate confidentiality of current records of individual employee's skills, experience, |                                  |
| qualifications, competencies and training.  |                                  |
| The governing body of the NPO demonstrates that it has implemented policies and             |                                  |
| procedures respecting the creation, retention, safeguarding and maintenance of              |                                  |
| appropriate confidentiality of current records of individual employee's skills, experience, |                                  |
| qualifications, competencies and training.  |                                  |

### 26.0 BACKGROUND CHECKS

| 26.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting, | (MODIFIED) Standard 26.0 is not a       |
|------|---|---|
|      | or requires the governing body to establish Policies and procedures provide for the       | by-law requirement.                     |
|      | completion of background checks <u>and</u> employment reference checks and criminal       |   |
|      | reference checks prior to the hiring of new employees or contractors.                     | (MODIFIED) Removed requirement          |
| 26.2 | Implementation - The governing body of the NPO demonstrates that it has implemented       | for criminal record checks based on     |
|      | the policies and procedures referred to in standard 26.1.                                 | feedback received. Criminal record      |
|      |   | check will be left to the discretion of |
|      |   | the NPO.                                |

#### 27.0 HIRING OF EMPLOYEES

| 27.1 | <b>By-law / Policy -</b> A by-law includes provisions respecting, or requires the governing body to establish policies and procedures respecting, the hiring of employees <u>involved in the</u> operation and management of the financial management system of the NPO, and all its <u>related processes</u> referred to in standard HR.01.  | <i>(MOVED)</i> Requirements from by-law<br>/ policy standard have been moved<br>into new 'required content'<br>standard. Requirements have not |
|------|---|--|
| 27.2 | <ul> <li>Required content - The by-law or policies and procedures referred to in standard 27.1 include requirements to ensure</li> <li>a. the person hired has the skills, experience, qualifications and competencies required for the position being filled, and</li> <li>b. fair and impartial hiring practices, e.g. consistent selection criteria, consistent evaluation of applicants, effective use of rating processes and reference checks and hiring on merit.</li> </ul> | changed.   |
| 27.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented <u>the by-law and any</u> policies and procedures referred to in standards 27.1 and 27.2.  |  |

## 28.0 HIRING OF CONSULTANTS / CONTRACTORS

| 28.1 | By-law / Policy - A by-law includes provisions respecting, or requires the governing body |  |
|------|---|--|
|      | to establish policies and procedures respecting, the retaining of consultants and         |  |
|      | contractors involved in the operation and management of the financial management          |  |
|      | system of the NPO, and all its related processes referred to in standards HR.01 to ensure |  |
|      | that a consultant or contractor retained has the skills, experience, qualifications and   |  |
|      | competencies required for the role being performed.                                       |  |
| 28.2 | Implementation - The governing body of the NPO demonstrates that it has implemented       |  |
|      | the by-law and any policies and procedures referred to in standard 28.1.                  |  |
|      |   |  |
|      |   |  |

#### 29.0 EMPLOYEE DISCIPLINE & DISMISSAL POLICY / PROCEDURES

| 29.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions            | (MODIFIED) Standard 29.0 is not a      |
|------|--|--|
|      | respecting, or requires the governing body to establish Policies and procedures include  | by-law requirement.                    |
|      | provisions respecting the discipline and dismissal, with or without cause, of employees, |  |
|      | including requirements for keeping records of corrective and disciplinary actions taken  | (MODIFIED) Corrective and              |
|      | and how applicable employment laws have been complied with.                              | disciplinary actions added to align    |
| 29.2 | Implementation - The governing body of the NPO demonstrates that it has implemented      | with the best practices established in |
|      | the policies and procedures referred to in standard 29.1.                                | the FMS Standards for First Nation     |
|      |  | governments.                           |
|      |  |  |

### 30.0 TRAINING FOR NEW EMPLOYEE ORIENTATION

| 30.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions            | (MODIFIED) Standard 30.0 is not a   |
|------|--|-------------------------------------|
|      | respecting, or requires the governing body to establish Policies and procedures provide  | by-law requirement.                 |
|      | for the induction orientation and training requirements for employees based on their new |                                     |
|      | roles and assigned responsibilities.   | (MODIFIED) Simplified language to   |
| 30.2 | Implementation - The governing body of the NPO demonstrates that it has implemented      | "employee orientation and training" |
|      | the policies and procedures referred to in standard 30.1.                                | instead of "employee induction".    |
|      |  |                                     |

#### 31.0 TRAINING FOR EXISTING EMPLOYEES TRAINING

| 31.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions   | (MODIFIED) Standard 31.0 is not a |
|------|---|-----------------------------------|
|      | respecting, or requires the governing body to establish Policies and procedures include on-going training or professional development requirements for employees based on | by-law requirement.               |
|      | their roles and assigned responsibilities and the performance management plan referred to in standard 32.0.   |                                   |
| 31.2 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standard 31.1.                      |                                   |

#### 32.0 PERFORMANCE MANAGEMENT MEASURES

| 32.1 | <b>Policy / Procedures -</b> The NPO has a corporate by-law that includes provisions respecting, or requires the governing body to establish. Policies and procedures include provisions respecting employee performance management performance measures appropriate for the roles and responsibilities of every employee.   | <i>(MODIFIED) Standard 32.0 is not a by-law requirement.</i><br><i>(MOVED) Standard has been</i>  |  |
|------|--|---|--|
| 32.2 | <ul> <li>Required content - The policies and procedures referred to in standard 32.1 require <ul> <li>a. performance measures appropriate for the roles and responsibilities of every employee to be established and used in the annual performance evaluation referred to in paragraph b, and</li> <li>b. an annual performance management and evaluation process for all employees, including the preparation of a performance management plan for each employee.</li> </ul> </li> </ul> | combined with performance<br>management (previously HR.15 in<br>proposed standards) for a simplified<br>approach. Requirements from each<br>standard as originally proposed have<br>been combined into the new<br>'required content' standard.<br>Requirements have not changed<br>except as noted below.<br>(MODIFIED) Standard modified to<br>connect performance measures to<br>the annual performance evaluation. |  |
| 32.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standards 32.1 and 32.2.   |   |  |

#### **REMOVED: PERFORMANCE MANAGEMENT**

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that      | (REMOVED) Combined with   |
|--|---------------------------|
| includes provisions respecting, or requires the governing body to establish policies and | standard 32.0 performance |
| procedures respecting an annual performance management and evaluation process for all    | management.               |
| employees, including a performance management plan.                                      |                           |
| The governing body of the NPO demonstrates that it has implemented policies and          |                           |
| procedures respecting an annual performance management and evaluation process for all    |                           |
| employees including a performance management plan.                                       |                           |

# 33.0 EMPLOYEE ENGAGEMENT AND RETENTION

| 33.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions-            | (MODIFIED) Standard 33.0 is not a |
|------|---|-----------------------------------|
|      | respecting, or requires the governing body to establish Policies and procedures require a | by-law requirement.               |
|      | strategy for ensuring that employees remain engaged in their work and committed to        |                                   |
|      | the objectives of the NPO.  | *****                             |
| 33.2 | Implementation - The governing body of the NPO demonstrates that it has implemented       |                                   |
|      | the policies and procedures referred to in standard 33.1.                                 |                                   |
|      |   |                                   |
|      |   |                                   |

### 34.0 SUCCESSION PLANNING

| 34.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,  | (MODIFIED) Standard 34.0 is not a       |
|------|--|---|
|      | <del>or requires the governing body to establish</del> Policies and procedures require the | by-law requirement.                     |
|      | preparation and annual maintenance of a succession plan for key management personnel.      |   |
| 34.2 | Implementation - The governing body of the NPO demonstrates that it has implemented        | (MOVED) Moved to Division 2:            |
|      | the policies and procedures referred to in standard 34.1.                                  | Human Resource Management from          |
|      |  | Division 1: Organizational Policies and |
|      |  | Procedures.                             |

# DIVISION 3: PLANNING, REPORTING & OVERSIGHT

#### REMOVED: SIZE AND COMPOSITION OF THE GOVERNING BODY

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that      | (REMOVED) Composition and size of  |
|--|------------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and | the governing body is a legislated |
| procedures respecting, the size and composition of its governing body.                   | requirement for NPO by-laws.       |
| The governing body of the NPO demonstrates that its size and composition is in           |                                    |
| accordance with the corporate by-laws and statutory requirements.                        |                                    |

# REMOVED: PURPOSE STATEMENT

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that      | (REMOVED) A purpose statement is   |
|--|------------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and | a legislated requirement for NPOs. |
| procedures respecting, a purpose statement describing how the NPO will improve the       |                                    |
| lives, circumstances or conditions of the NPO members that it serves.                    |                                    |
| The governing body of the NPO demonstrates that it has implemented a clear purpose       |                                    |
| statement that express's the organization's impact on the lives of the NPO's members,    |                                    |
| <del>customers, clients and others that it serves.</del>                                 |                                    |

# 35.0 AUDIT COMMITTEE

| 35.1 | By-law  | A by-law provides for includes provisions respecting, or requires the governing          | (MODIFIED) Standard 35.0 is a by-   |
|------|---|--|-------------------------------------|
|      | body to establish policies and procedures respecting, the establishment, membership and |  | law requirement.                    |
|      | functions of an audit committee.  |  |                                     |
| 35.2 | Requir  | ed content - The by-law referred to in standard 35.1                                     | (MOVED) Standard has been           |
|      | a.  | requires the audit committee to report to the governing body with advice and             | combined with terms of reference    |
|      |   | recommendations to support the governing body's decision-making process,                 | (previously PRO.02 in proposed      |
|      | Ь.  | specifies a process for the appointment, removal and replacement of members of           | standards) to avoid duplication.    |
|      |   | <u>the audit committee,</u>  | Requirements from each standard as  |
|      | c.  | requires the appointment of a specified number of members to the audit                   | originally proposed have been       |
|      |   | committee,   | combined and reformatted into the   |
|      | d.  | specifies the eligibility requirements for members of the audit committee including      | new 'required content' standard.    |
|      |   | requiring  | Requirements have not changed       |
|      |   | i. a majority of the members to have financial competency, and                           | except as noted below.              |
|      |   | ii. all members to be independent,   |                                     |
|      | e.  | requires that only persons eligible to be members of the audit committee may be          | (MODIFIED) Application of the       |
|      |   | appointed as members,  | terms of reference requirement has  |
|      | f.  | requires the appointment of a chairperson and a vice-chairperson of the audit committee, | been limited to the audit committee |

|      | g.<br>h.                   | requires records to be retained of the appointment of the members of the audit<br>committee and their terms of office,<br><u>specifies any financial administration functions and responsibilities that the</u>  | to reflect the scope of the financial management system standards.  |
|------|----------------------------|--|---|
| 35.3 | i.<br>j.<br>l.<br>m.<br>n. | specifies any matrical administration functions and responsibilities that the<br>governing body considers would benefit from the audit committee's involvement,<br>specifies the quorum requirements,<br>specifies the voting rules,<br>specifies objectives or requested outcomes,<br>specifies meeting and reporting obligations,<br>permits the audit committee to make a report or recommendation to the<br>governing body on any financial administration matter that is not otherwise<br>specified to be its responsibility under the by-law, and<br>requires documented terms of reference for the audit committee that include the<br>by-law requirements established in this standard 35.2.<br>mentation - The governing body of the NPO demonstrates that it has implemented<br>-law referred to in standards 35.1 and 35.2. | (NEW) Requirements added to<br>require the audit committee to<br>report to the governing body and<br>also require the responsibilities and<br>functions of the audit committee to<br>be specified in the by-law. Many of<br>these key responsibilities have been<br>stated in other standards and this<br>new standard allows the NPO<br>flexibility to determine any<br>additional functions of the<br>committee to best suit the<br>governing body's needs. |

# REMOVED: COMMITTEE TERMS OF REFERENCE

| <br>The governing body of the NPO demonstrates that the NPO has a corporate by-law that         | (REMOVED) Combined with        |
|---|--------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and        | standard 35.0 audit committee. |
| procedures respecting, documented terms of reference for each committee of the                  |                                |
| governing body.   |                                |
| The governing body of the NPO demonstrates that it has developed and implemented                |                                |
| documented terms of reference for each committee of the governing body that include             |                                |
| the number and qualifications of its members, its quorum requirements, its role or              |                                |
| functions, including any established in the corporate by-laws, its voting rules, its objectives |                                |
| or requested outcomes and its meeting and reporting obligations.                                |                                |

#### 36.0 RETENTION OF MEETING RECORDS

| 36.1 | By-law - A by-law requires includes provisions respecting, or requires the governing body      | (MODIFIED) Standard 36.0 is a by-    |
|------|--|--------------------------------------|
|      | to establish policies and procedures respecting, the retention of records related to           | law requirement.                     |
|      | meetings of all_the audit committee and governing body meetings, including agendas,            |                                      |
|      | minutes <u>and records of decisions</u> .  | (MODIFIED) Application of the        |
| 36.2 | <b>Required content</b> – The by-law referred to in standard 36.1 requires that the period for | standard has been limited to the     |
|      | retention of records is the longer of seven years, or an applicable retention period           | audit committee and the governing    |
|      | required by law.   | body.                                |
| 36.3 | Implementation - The governing body of the NPO demonstrates that it has implemented            |                                      |
|      | <del>policies and procedures the by-law referred to in standard 36.1</del> .                   | (MOVED) Requirements from by-law     |
|      |  | and implementation standards as      |
|      |  | originally proposed have been        |
|      |  | moved into new 'required content'    |
|      |  | standard. Requirements have not      |
|      |  | changed except as noted below.       |
|      |  | (MODIFIED) Retention of governing    |
|      |  | body meeting records is a legislated |
|      |  | requirement. Seven years is the      |
|      |  | minimum requirement set by the       |
|      |  | standards, however some NPOs may     |
|      |  | be required to retain records for    |
|      |  | longer period. For example, the BC   |
|      |  | Societies Act requires these records |
|      |  | to be retained for a period of 10-   |
|      |  | years.                               |

#### **37.0 INTEGRATED PLANNING & BUDGETING**

| <u>37.1</u> | Policy / Procedures - Policies and procedures require an integrated planning and | (NEW) Standards to address the    |
|-------------|--|-----------------------------------|
|             | budgeting process, including the relationships between                           | importance of integration between |
|             | a. the strategic plan referred to in standard 38,0,                              | the NPOs strategic and financial  |

|          |     | b.            | the annual budget referred to in standard 39.0,                                     | plans. This standard is aligned with |
|----------|-----|---------------|---|--------------------------------------|
|          |     | с.            | <u>the multi-year financial plan referred to in standard 40.0, and</u>              | the requirements set by the FMS      |
|          |     | d.            | the tangible capital asset life-cycle management plan referred to in standard 67.0. | Standards for First Nation           |
| <u>3</u> | 7.2 | Impler        | nentation - The governing body of the NPO demonstrates that it has implemented      | governments.                         |
|          |     | <u>the po</u> | licies and procedures referred to in standard 37.1.                                 |                                      |

#### **38.0 STRATEGIC PLAN**

| 38.1 | By-law - A by-law requires includes provisions respecting, or requires the governing body    | (MODIFIED) Standard 38.0 is a by- |
|------|--|-----------------------------------|
|      | to establish policies and procedures respecting, the preparation of a strategic plan for the | law requirement.                  |
|      | NPO for purposes of informing financial and organizational decision-making.                  |                                   |
| 38.2 | Required content - The by-law referred to in standard 38.1 requires                          | (MOVED) Requirements from         |
|      | a. a current documented strategic plan that articulates a long-term vision for the NPO       | implementation standard as        |
|      | and NPO members to be used by the NPO for the purpose of informing financial                 | originally proposed have been     |
|      | and organizational decision making, and  | moved into new 'required content' |
|      | b. review of the strategic plan on a regular, periodic basis and revision of the strategic   | standard. No change to what is    |
|      | plan as necessary.   | required.                         |
| 38.3 | Implementation - The governing body of the NPO demonstrates that it has implemented          |                                   |
|      | the by-law referred to in standards 38.1 and 38.2.   | (MODIFIED) Implementation         |
|      |  | standard was modified to be       |
|      |  | consistent with other             |
|      |  | implementation standards:         |
|      |  | demonstrate implementation of the |
|      |  | by-law instead of implementation  |
|      |  | of a specific requirement.        |

#### 39.0 ANNUAL OPERATING AND CAPITAL BUDGET

| 39.1 By-law - A by-law requires the includes provisions respecting, or requires the governing | (MODIFIED) Standard 39.0 is a by- |
|---|-----------------------------------|
| body to establish policies and procedures respecting, the preparation of an annual            | law requirement.                  |

|      | <del>operating and capital</del> budget <u>for each</u> <del>for the next</del> fiscal year.   |   |
|------|--|---|
| 39.2 | <ul> <li>Required content - The by-law referred to in standard 39.1 requires</li> <li>a. the approval by the governing body of an annual budget of the NPO for the following fiscal year no later than the last day of the current fiscal year,</li> <li>b. the approval by the governing body of any changes to the annual budget, and</li> <li>c. the management of and any limitations on budget deficits.</li> </ul> | <i>(MODIFIED) Removed the</i><br><i>requirement for capital budget, as</i><br><i>this may not be applicable to all</i><br><i>NPOs. Capital project and life-cycle</i><br><i>management plans are covered in</i>                           |
| 39.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented policies and procedures for the by-law referred to in standards 39.1 and 39.2.  | standard 66.0 and 67.0.<br>(MOVED) Requirements from<br>implementation standard as<br>originally proposed have been<br>moved into new 'required content'<br>standard. Requirements have not<br>changed except as noted below.             |
|      |  | <i>(NEW)</i> Requirement to establish<br>provisions in the by-law for<br>management of and any limitations<br>on budget deficits. Aligned with the<br>best practices established in the FMS<br>Standards for First Nation<br>governments. |

# 40.0 MULTI-YEAR FINANCIAL PLAN

| 40.1 | By-law - A by-law <u>requires</u> includes provisions respecting, or requires the governing body | (MODIFIED) Standard 40.0 is a by- |
|------|--|-----------------------------------|
|      | to establish policies and procedures respecting, the annual preparation of a multi-year          | law requirement.                  |
|      | financial plan for the NPO for the purpose of informing financial decision-making.               |                                   |
| 40.2 | Required content - The by-law referred to in standard 40.1 requires that the multi-year          | (MOVED) Requirements from         |
|      | financial plan   | implementation standard as        |
|      | meets the requirements of the corporate by-laws,   | originally proposed have been     |

| a. is consistent with and supports the objectives of the strategic plan referred to in standard 38.0,   | moved into new 'required content'<br>standard. Required content has been  |
|---|---|
| <ul> <li>b. is based on the projections of revenues, expenditures and transfers between<br/>accounts, <u>segregated by significant category</u>.</li> </ul> | restated in the context of establishing the requirements in the   |
| <ul><li>c. includes all required reserves,</li><li>d. includes the life-cycle management program for tangible capital assets <u>referred</u></li></ul>      | by-law.   |
| to in standard 67.0, and<br>e. includes any planned capital asset projects.   | <i>(MODIFIED)</i> Implementation standard was modified to be  |
| <b>Implementation -</b> The governing body of the NPO demonstrates that is has implemented the by-law referred to in standard 40.1 and 40.2.                | consistent with other<br>implementation standards:<br>demonstrate implementation of the<br>by-law instead of implementation of<br>a specific requirement. |

## 41.0 INFORMING OR INVOLVING NPO MEMBERS

| 41.1 | <b>By-law</b> - A by-law includes provisions respecting <del>, or requires the governing body to</del><br>establish policies and procedures respecting, the means by which NPO members will be<br>involved in or informed about | <b>(MODIFIED)</b> Standard 41.0 is a by-law requirement.                                |
|------|---|---|
|      | <ul> <li>a. the strategic plan referred to in standard 38.0,</li> <li>b. the annual operating and capital budget referred to in standard 39.0 including any</li> </ul>  | <b>(MODIFIED)</b> Implementation standard was modified to be                            |
|      | anticipated budget surplus or deficit,<br>c. the multi-year financial plan referred to in standard 40.0, and  | consistent with other<br>implementation standards:<br>demonstrate implementation of the |
| 41.2 | <ul> <li>d. extraordinary expenditures.</li> <li>Implementation - The governing body of the NPO demonstrates that it has implemented<br/>the by-law referred to in standard 41.1.</li> </ul>                                    | by-law instead of implementation of the a specific requirement.                         |

### 42.0 QUARTERLY REPORTING

| 42.1 | By-law – A by-law requires includes provisions respecting, or requires the governing body | (MODIFIED) Standard 42.0 is a by- |
|------|---|-----------------------------------|
|      | to establish policies and procedures respecting, the preparation of quarterly financial   | law requirement.                  |

| 42.2 | statements and accompanying management reports respecting the financial and operating affairs of the NPO, and for their provision to the governing body and the audit committee.  | (MOVED) Requirements from  |
|------|---|--|
| 42.2 | <ul> <li>Required content – The by-law referred to in standard 42.1 requires the quarterly financial statements and accompanying management reports <ul> <li>a. to be prepared by the finance director,</li> <li>b. to summarize all financial and operating activities of the NPO,</li> <li>c. to include year-to-date budget-to-actual comparisons and variance explanations,</li> <li>d. to be considered and recommended by the audit committee to the governing</li> </ul> </li> </ul> | <i>implementation standard as</i><br><i>originally proposed have been</i><br><i>moved into new 'required content'</i><br><i>standard. Requirements have not</i><br><i>changed.</i> |
|      | <ul> <li>a. to be considered and recommended by the addit committee to the governing body not later than thirty (30) days after the quarter for which the statements and reports were prepared, and</li> <li>e. to be considered and approved by the governing body not later than forty-five (45) days after the quarter for which the statements and reports were prepared.</li> </ul>  | <i>(MODIFIED)</i> Implementation<br>standard modified to be consistent<br>with other implementation<br>standards: demonstrate  |
| 42.3 | <b>Implementation</b> – The governing body of the NPO demonstrates that it has implemented the by-law referred to in standards 42.1 and 42.2.   | <i>implementation of the by-law</i><br><i>instead of implementation of a</i><br><i>specific requirement.</i>   |

## 43.0 APPOINTMENT & DISMISSAL OF PUBLIC ACCOUNTANT AUDITOR

| 43.1 | <b>By-law / Policy -</b> A by-law includes provisions respecting, or requires the governing body to establish policies and procedures respecting, the appointment and dismissal of the NPO's auditor.   | (MOVED) Requirements from<br>implementation standard as<br>originally proposed have been  |
|------|---|---|
| 43.2 | <ul> <li>Required content - The by-law or the policies and procedures referred to in standard 43.1</li> <li>a. include a process for determining that a proposed public accountant <u>auditor</u> meets requirements of the by-laws, <u>including the minimum qualifications specified in standard 44.0</u>,</li> <li>confirming that a public accountant has been appointed to perform an audit of the NPO's annual financial statements as required by the corporate by-laws and the</li> </ul> | moved into new 'required content'<br>standard. Requirements have been<br>restated in the context of<br>establishing the requirements within<br>the by-law and policies. |
|      | <ul> <li>terms of a signed engagement letter,</li> <li>require that the terms and conditions of the audit be set out in a signed<br/>engagement letter in accordance with Canadian generally accepted auditing<br/>standards,</li> </ul>  | <i>(MODIFIED) Modified for use</i><br><i>"auditor" instead of "public<br/>accountant". While "public<br/>accountant" is used in the Canada</i>                          |

|      | <ul> <li>c. specify the basis for dismissing the public accountant <u>auditor</u>, and</li> <li>d. include <u>a process for</u> replacing <del>a public accountant</del> <u>an auditor</u> who has been</li> </ul> | NPO Act, auditor is a familiar term. |
|------|--|--------------------------------------|
|      | dismissed or who has resigned.   | (NEW) Requirement for audit          |
| 43.3 | Implementation - The governing body of the NPO demonstrates that it has implemented  | engagement letter that meets the     |
|      | the by-law and any policies and procedures referred to in standards 43.1 and 43.2  | requirements of Canadian GAAS.       |
|      |  | Aligned with the best practices      |
|      |  | established in the FMS Standards for |
|      |  | First Nation governments.            |

#### 44.0 AUDITOR QUALIFICATIONS

| 44.1 | <b>By-law -</b> A by-law includes provisions respecting <del>, or requires the governing body to establish policies and procedures respecting,</del> the minimum qualifications of the NPO's auditor.  | <i>(MODIFIED) Standard 44.0 is a by-</i><br><i>law requirement.</i>   |
|------|--|---|
| 44.2 | <ul> <li>Required content - The by-law referred to in standard 44.1 requires that the auditor be <ul> <li>a. independent of the NPO, and</li> <li>b. a public accounting firm or public accountant</li> <li>i. in good standing with the provincial or territorial body of the Chartered</li> <li>Professional Accountants of Canada in the province or territory in which the public accounting firm or public accountant is practicing, and</li> <li>ii. licensed or otherwise authorized to practice public accounting in the province or territory in which the NPO is located.</li> </ul> </li> </ul> | (MOVED) Requirements from<br>implementation standard as<br>originally proposed have been<br>moved into new 'required content'<br>standard. Requirements have not<br>changed.<br>(MODIFIED) Implementation<br>standard modified to be consistent<br>with other implementation<br>standards: demonstrate<br>implementation of the by-law<br>instead of implementation of a<br>specific requirement. |
| 44.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the by-law referred to in standards 44.1 and 44.2.  |   |

# 45.0 ANNUAL FINANCIAL STATEMENT AUDIT

| 45.1 | <b>By-law</b> - A by-law requires includes provisions respecting, or requires the governing body<br>to establish policies and procedures respecting, the annual appointment of an auditor of<br>a licensed and qualified public accountant to conduct the audit of the NPO's annual<br>general purpose financial statements in accordance with Canadian generally accepted<br>auditing standards. | <i>(MODIFIED)</i> Standard 45.0 is a by-<br>law requirement.<br><i>(MODIFIED)</i> Implementation<br>standard modified to be consistent         |
|------|---|--|
| 45.2 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the by-law referred to in standard 45.1.   | with other implementation<br>standards: demonstrate<br>implementation of the by-law<br>instead of implementation of a<br>specific requirement. |
|      |   | <i>(MODIFIED) Modified to adjust for</i><br><i>some overlap with standard 43.0 and</i><br><i>44.0.</i>   |

#### 46.0 REVIEW AND RESPOND TO MANAGEMENT LETTER

| 46.1 | <b>Policy / Procedures-</b> The NPO has a corporate by-law that includes provisions respecting,<br>or requires the governing body to establish-Policies and procedures require the review<br>and evaluation of any management letter or internal control recommendations provided<br>by the NPO's auditor including management's planned response to each recommendation. | <i>(MODIFIED)</i> Standard 46.0 is not a<br>by-law requirement.<br><i>(MOVED)</i> Management's planned<br>response moved from<br>implementation standard into policy<br>requirements.             |
|------|---|---|
| 46.2 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standard 46.1.  |   |
|      |   | <i>(MODIFIED)</i> implementation<br>standard modified to be consistent<br>with other implementation<br>standards: demonstrate<br>implementation of the policies<br>instead of implementation of a |

|   |  | specific requirement. |
|---|--|-----------------------|
| 5 |  |                       |

#### 47.0 PREPARE AND ISSUE AUDITED FINANCIAL STATEMENTS

| 47.1 | <b>By-law -</b> A by-law requires includes provisions respecting, or requires the governing body<br>to establish policies and procedures respecting, the preparation, approval and issuance of<br>the audited annual financial statements.  | <b>(MODIFIED)</b> Standard 47.0 is a by-<br>law requirement.  |
|------|---|---|
| 47.2 | <ul> <li>Required content – The by-law referred to in standard 47.1 requires <ul> <li>a. the governing body to receive and consider a recommendation from the audit committee on the approval of the annual audited financial statements,</li> <li>b. the governing body to review and approve the audited annual financial statements of the NPO within one hundred twenty (120) days after the fiscal yearend or such earlier time specified in the by-laws, and</li> <li>c. the audited annual financial statements be signed by the persons specified in the corporate by-laws at least one member of the governing body of the NPO, or as required by any applicable legislation.</li> </ul> </li> </ul> | (MOVED) Detailed requirements<br>from by-law and implementation<br>standard as originally proposed have<br>been moved into new 'required<br>content' standard. Requirements<br>have been restated in the context of<br>establishing the requirements in the<br>by-law.<br>(MODIFIED) Implementation<br>standard modified to be consistent<br>with other implementation<br>standards: demonstrate<br>implementation of the by-law<br>instead of implementation of a<br>specific requirement. |
| 47.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the by-law referred to in standards 47.1 and 47.2.   |   |

# 48.0 PUBLISH AUDITED AVAILABILITY OF ANNUAL FINANCIAL STATEMENTS TO MEMBERS

| 48.1 | By-law - A by-law includes or requires the governing body to establish policies and                          | (MODIFIED) Standard 48.0 is a by-  |
|------|--|------------------------------------|
|      | <del>procedures respecting, the availability of</del> <u>the means by which</u> the audited annual financial | law requirement.                   |
|      | statements to NPO members together with the corresponding signed audit report are to                         |                                    |
|      | be made available to NPO members.  | (MODIFIED) Implementation          |
|      |  | standard modified to be consistent |

| <b>48.2</b> Implementation - The governing body of the NPO demonstrates that it has implemented | with other implementation      |
|---|--------------------------------|
| the by-law referred to in standard 48.1.  | standards: demonstrate         |
|   | implementation of the by-law   |
|   | instead of implementation of a |
|   | specific requirement.          |

#### 49.0 PREPARE AND FILE STATUTORY RETURNS

| 49.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,      | (MODIFIED) Standard 49.0 is not a  |
|------|--|------------------------------------|
|      | <del>or requires the governing body to establish</del> Policies and procedures require the     | by-law requirement.                |
|      | preparation and filing of all annual tax and information returns within applicable legislative |                                    |
|      | deadlines.   | (MODIFIED) Implementation          |
| 49.2 | Implementation - The governing body of the NPO demonstrates that it has implemented            | standard modified to be consistent |
|      | the policies and procedures referred to in standard 49.1.                                      | with other implementation          |
|      |  | standards: demonstrate             |
|      |  | implementation of the policies     |
|      |  | instead of implementation of a     |
|      |  | specific requirement.              |

#### 50.0 REVIEW TOTAL EXECUTIVE DIRECTOR COMPENSATION

| 50.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting, | (MODIFIED) Standard 50.0 is not a  |
|------|---|------------------------------------|
|      | or requires the governing body to establish. Policies and procedures require the review   | by-law requirement.                |
|      | and approval at least once a year of the remuneration and expenses of the executive       |                                    |
|      | director by the governing body or a committee of it.                                      | (MOVED) Annual review moved        |
| 50.2 | Implementation - The governing body demonstrates that it has implemented the policies     | from implementation standard into  |
|      | and procedures referred to in standard 50.1.  | policy requirements.               |
|      |   |                                    |
|      |   | (MODIFIED) Implementation          |
|      |   | standard modified to be consistent |
|      |   | with other implementation          |

|       |  | standards: demonstrate<br>implementation of the policies<br>instead of implementation of a<br>specific requirement.   |
|-------|--|---|
| ) PRE | PARE AND PUBLISH ANNUAL REPORT   |   |
| 51.1  | <b>By-law / Policy -</b> A by-law includes provisions respecting, or requires the governing body to establish policies and procedures respecting, the preparation of an annual report of the NPO.  | <i>(MOVED)</i> Detailed requirements<br>from by-law / policy standard have<br>been moved into new 'required   |
| 51.2  | <ul> <li>Required content - The by-law or policies and procedures referred to in standard 51.1 require <ul> <li>a. the annual report to include</li> <li>i. a description of the strategy being used to achieve the purpose of the NPO,</li> <li>ii. goals and performance measures with comparison to original expectations,</li> <li>iii. risks and opportunities,</li> <li>iv. environmental, social and governance considerations,</li> <li>v. financial highlights, and</li> <li>vi. future outlook,</li> </ul> </li> <li>b. publication of the annual report not later than one hundred eighty (180) days after the fiscal year-end, or the time specified in the by-law, and</li> </ul> | <ul> <li>been moved into new 'required<br/>content' standard. Requirements<br/>have been restated in the context of<br/>establishing the requirements in the<br/>by-law / policy.</li> <li>(MOVED)Preparing annual report<br/>standard has been combined with<br/>publishing annual report (previously<br/>PRO.25) as some of the requirements<br/>were duplicated.</li> <li>(NEW) New requirement for annual<br/>report to be made available to<br/>members. Aligned with the best<br/>practices established in the FMS<br/>Standards for First Nation<br/>governments.</li> <li>(MODIFIED) Implementation<br/>standard modified to be consistent<br/>with other implementation</li> </ul> |
| 51.3  | c. <u>the means by which the annual report is made available to NPO members</u> .<br>Implementation - The governing body of the NPO demonstrates that it has implemented the by-law and any policies and procedures referred to in standards 51.1 and 51.2.  |   |

|  | standards: demonstrate             |
|--|------------------------------------|
|  | implementation of the by-law /     |
|  | policies instead of implementation |
|  | of a specific requirement.         |

#### REMOVED: PUBLISH ANNUAL REPORT

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that       | (REMOVED) Combined with         |
|---|---------------------------------|
| includes provisions respecting, or requires the governing body to establish policies and  | standard 51.0 prepare & publish |
| procedures respecting, the publication of the annual report of the NPO required in PRO.24 | annual report.                  |
| within one hundred eighty (180) days of the fiscal year end.                              |                                 |
| The governing body of the NPO demonstrates that it has published the annual report of     |                                 |
| the NPO required in PRO.24 by the earlier of  |                                 |
| a. the time specified in the corporate by-laws, or  |                                 |
| b.—one hundred eighty (180) days after the fiscal year-end.                               |                                 |

# DIVISION 4: RECORDING, SAFEGUARDING AND MONITORING ASSETS

#### 52.0 PHYSICAL SECURITY

| 52.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,  | (MODIFIED) Standard 52.0 is not a |
|------|--|-----------------------------------|
|      | or requires the governing body to establish Policies and procedures provide for the        | by-law requirement.               |
|      | physical security controls and permissions over access to buildings, premises, information |                                   |
|      | technology systems and moveable assets.  |                                   |
| 52.2 | Implementation - The governing body of the NPO demonstrates that it has implemented        |                                   |
|      | the policies and procedures referred to in standard 52.1.                                  |                                   |

#### 53.0 CASH FUNDS AND REVENUES MANAGEMENT

| 53.1 | By-law / Policy - A by-law includes provisions respecting, or requires the governing body     | (MODIFIED) Standard renamed: not |
|------|---|----------------------------------|
|      | to establish policies and procedures respecting, the means for effectively managing and       | limited to cash management.      |
|      | controlling all NPO funds and revenues, including internal controls for financial institution |                                  |
|      | accounts and asset management.  |                                  |
| 53.2 | Implementation - The governing body of the NPO demonstrates that it has implemented           |                                  |
|      | the by-law and any policies and procedures referred to in standard 53.1.                      |                                  |

#### 54.0 SEGREGATION OF DUTIES

| 54.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,<br>or requires the governing body to establish Policies and procedures require the | <i>(MODIFIED)</i> Standard 54.0 is not a by-law requirement.    |
|------|--|---|
|      | segregation of duties within the cash process.   |   |
| 54.2 | <b>Required content -</b> The policies and procedures referred to in standard 54.1 require different people to   | (MOVED) Requirements from<br>implementation standard as         |
|      | a. receive, handle and deposit cash and cash equivalents, and<br>b. record receipts and disbursements in the accounting records or system.                                   | originally proposed have been moved into new 'required content' |
| 54.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standards 54.1 and 54.2.               | standard. No change to what is required.                        |

#### 55.0 SIGNING AUTHORITY

| 55.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting, | (MODIFIED) Standard 55.0 is not a |
|------|---|-----------------------------------|
|      | or requires the governing body to establish Policies and procedures require signing       | by-law requirement.               |
|      | authorities for each of the NPO's financial institution accounts.                         |                                   |
| 55.2 | Implementation - The governing body of the NPO demonstrates that it has implemented       |                                   |
|      | the policies and procedures referred to in standard 55.1.                                 |                                   |

#### 56.0 FINANCIAL INSTITUTION ACCOUNTS

| 56.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,  | (MODIFIED) Standard 56.0 is not a   |
|------|--|---|
|      | or requires the governing body to establish Policies and procedures provide for the management operation and record keeping of the NPO's financial institution accounts.   | by-law requirement.   |
| 56.2 | <ul> <li>Required content - The policies and procedures referred to in standard 56.1 require <ul> <li>a. all accounts are maintained and used solely for identified purposes,</li> <li>b. current records of all account statements, reconciliations and support for account transactions are retained and available for review at any time,</li> <li>c. all records pertaining to financial institution account authorities are maintained and changes reported to the audit committee,</li> <li>d. written notification, as soon as practicable, to a financial institution of any</li> </ul> </li> </ul>            | <i>(MOVED)</i> Requirements from<br>implementation standard as<br>originally proposed have been<br>moved into new 'required content'<br>standard. Requirements have not<br>changed, except as noted below.  |
|      | <ul> <li>withdrawal or change to cheque writing payment or settlement authorities or to<br/>any limitations established by the governing body, the audit committee or the<br/>finance director, and the retention of a copy of the communication in the NPO's<br/>records,<br/>any restricted monies are deposited in a separate account and accounted for on<br/>a separate basis,</li> <li>e. all cash transactions be handled in a controlled and transparent manner designed<br/>to minimize errors, and</li> <li>f. a record be kept of all anticipated recurring deposit and withdrawal transactions.</li> </ul> | <i>(MODIFIED)</i> The separate financial<br>institution account and accounting<br>requirement has been removed as it<br>may not be practical for all NPOs<br>and should be based on what<br>external restrictions require. Tracking<br>of external restrictions is covered in<br>standard 58.0. |
| 56.3 | Implementation - The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standard 56.1 and 56.2.   | <i>(NEW) Requirements for cash transactions and recurring transactions.</i>   |
|      |  | <i>(MODIFIED)</i> Implementation<br>standard modified to be consistent<br>with other implementation<br>standards: demonstrate<br>implementation of the policies<br>instead of implementation of a<br>specific requirement.  |

### 57.0 ACCOUNT RECONCILIATIONS

| 57.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,     | (MODIFIED) Standard 57.0 is not a    |
|------|---|--------------------------------------|
|      | or requires the governing body to establish Policies and procedures require the monthly       | by-law requirement.                  |
|      | reconciliation and review of general ledger account balances, including financial institution |                                      |
|      | accounts, accounts receivable; and any other material asset, equity or fund balance.          | (MODIFIED) Standard has been         |
| 57.2 | Required content - The policies and procedures referred to in standard 57.1 require           | limited to financial institution     |
|      | a. the accounts be reconciled within thirty (30) days of the end of the month, except         | accounts and other material          |
|      | under documented extenuating circumstances,   | accounts to allow for variability of |
|      | b. the reconciliations be independently reviewed by a person who is not in a                  | NPOs and flexibility in determining  |
|      | reporting relationship to the person who prepared the reconciliation, and                     | which accounts should be             |
|      | c. any identified reconciliation irregularities in the financial institution accounts are     | reconciled.                          |
|      | documented and reported by the finance director to the audit committee or the                 |                                      |
|      | governing body as soon as practicable.  | (MODIFIED) Clarified what is meant   |
| 57.3 | Implementation - The governing body of the NPO demonstrates that it has implemented           | by "independent review".             |
|      | the policies and procedures referred to in standards 57.1 and 57.2.                           |                                      |
|      |   | (MOVED) Accounting reconciliation    |
|      |   | standard combined with timing of     |
|      |   | account reconciliations (previously  |
|      |   | RSMA.07) for simplified approach.    |
|      |   |                                      |
|      |   | (NEW) Reporting reconciliation       |
|      |   | irregularities to those charged with |
|      |   | governance. This ensures that any    |
|      |   | irregularities are identified and    |
|      |   | addressed in a timely manner.        |
|      |   |                                      |

#### **REMOVED: TIMING OF ACCOUNT RECONCILIATIONS**

|   | · · · · · · · ·         |
|---|-------------------------|
| The governing body of the NPO demonstrates that the NPO has a corporate by-law that     | (REMOVED) Combined with |
| I ha governing body of the NPL Laemonstrates that the NPL Lass a corborate by-law that  |                         |
| The governing body of the rai o demonstrates that the rai o has a corporate by law that |                         |
|   |                         |

| includes provisions respecting, or requires the governing body to establish policies and | standard 57.0 account |
|--|-----------------------|
| procedures respecting, the timing of when accounts described in standard RSMA.06 must    | reconciliations.      |
| be reconciled by.  |                       |
| The governing body of the NPO demonstrates that it has implemented policies and          |                       |
| procedures requiring the accounts listed in standard RSMA.06 to be reconciled and        |                       |
| independently reviewed within thirty (30) days of the end of the month, except under     |                       |
| documented extenuating circumstances.  |                       |

## 58.0 IDENTIFY AND TRACK EXTERNAL RESTRICTIONS

| 58.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,     | (MODIFIED) Standard 58.0 is not a |
|------|---|-----------------------------------|
|      | <del>or requires the governing body to establish</del> Policies and procedures require the    | by-law requirement.               |
|      | identification, tracking and recording of all internal and external restrictions over the use |                                   |
|      | of the NPO's funds or assets.   |                                   |
| 58.2 | Implementation - The governing body of the NPO demonstrates that it has implemented           |                                   |
|      | the policies and procedures referred to in standard 58.1.                                     |                                   |

# 59.0 RECONCILE DONATIONS, GRANTS, AND CONTRIBUTIONS

| 59.1 | <b>Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,</b><br>or requires the governing body to establish policies and procedures require the<br>reconciliation of donations, grants and contributions.          | <i>(MODIFIED)</i> Standard 59.0 is not a by-law requirement.   |
|------|--|--|
| 59.2 | <b>Required content -</b> The policies and procedures referred to in standard 59.1 require that donations, grants and contributions be reconciled within thirty (30) days of the end of each month, except under documented extenuating circumstances. | <i>(MOVED)</i> Requirements from<br>implementation standard as<br>originally proposed have been<br>moved into new 'required content'<br>standard. Requirements have not<br>changed, except as noted below. |
| 59.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standards 59.1 and 59.2.   |  |
|      |  | (MODIFIED) Extenuating circumstances added to align with   |

|  | other reconciliation standards: 57.0 |
|--|--------------------------------------|
|  | and 74.0.                            |

## 60.0 INVESTMENT STRATEGY

| 60.1 | By-law / Policy - A by-law includes provisions respecting, or requires the governing body   | (MOVED) Requirements from  |
|------|---|--|
|      | to establish policies and procedures respecting, an effective investment management   | implementation standard as   |
|      | strategy for NPO funds.   | originally proposed have been  |
| 60.2 | <b>Required content -</b> The by-law or policies and procedures referred to in standard 60.1 require  | moved into new 'required content'<br>standard. Requirements have not |
|      | <ul> <li>a. risk assessments to be performed before investing and any criteria to be met with<br/>respect to risk,</li> </ul>                           | changed, except as noted below.                                      |
|      | <ul> <li>b. preservation of capital and liquidity requirements,</li> <li>determination of how passive or active management of funds will be,</li> </ul> | <i>(MODIFIED)</i> Some of the more prescriptive elements from the    |
|      | c. approvals to be given before investing,  | proposed standards have been   |
|      | d. reviews to be conducted to determine if the investments meet the requirements  | removed to ensure that the   |
|      | of the by-laws and are consistent with the investment management strategy of the NPO,   | investment standard is universally applicable.                       |
|      | e. records to be kept and retained of all investment decisions, <u>and</u><br><del>portfolio review frequency,</del>                                    |  |
|      | <ul> <li>f. compliance with applicable legislation.</li> <li>ethical, social and environmental requirements or restrictions, and</li> </ul>             |  |
|      | appropriate fee structure.  |  |
| 60.3 | Implementation - The governing body of the NPO demonstrates that it has implemented   |  |
|      | the by-law and any policies and procedures referred to in standards 60.1 and 60.2.  |  |

# **61.0 MONITOR INVESTMENTS**

| 61.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting, | (MODIFIED) Standard 61.0 is not a |
|------|---|-----------------------------------|
|      | or requires the governing body to establish policies and procedures require the periodic  | by-law requirement.               |

|      | review of the performance of an NPO's investments.  |   |
|------|---|---|
| 61.2 | <ul> <li>Required content - The policies and procedures referred to in standard 61.1 include review of</li> <li>a. whether the financial return of each investment or investment class has met original projections and expectations,</li> <li>b. whether the investment risk to the NPO has materially changed since the last review, and</li> <li>c. whether any corrective action is needed to ensure the NPO achieves its investment objectives.</li> </ul> | <i>(MOVED)</i> Requirements from<br>implementation standard as<br>originally proposed have been<br>moved into new 'required content'<br>standard. No change to what is<br>required. |
| 61.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standards 61.1 and 61.2.  |   |

# 62.0 INVESTMENT IN NOT-FOR-PROFIT AND FOR-PROFIT ENTITIES

| <u>62.1</u> | Policy / By-law- Where the NPO has established a separate entity to carry out not-for-        | (NEW) New standard added to             |
|-------------|---|---|
|             | profit or for-profit activities or plans to establish a separate entity to carry out not-for- | consider the risks around the NPO       |
|             | profit or for-profit activities, a by-law includes provisions respecting, or requires the     | establishing and investing in for-      |
|             | governing body to establish policies and procedures respecting, risk management for           | profit and not-for-profit entities.     |
|             | investments in not-for-profit and for-profit entities.  | This standard would only apply to       |
| <u>62.2</u> | Required content - The by-law or policies and procedures referred to in standard 62.1         | NPOs which have established or plan     |
|             | require   | to establish separate entities to carry |
|             | a. risk assessments to be performed before establishing a new not-for-profit or for-          | out not-for-profit and for-profit       |
|             | profit entity and specifying criteria to be met with respect to risk,                         | activities. Many of the organizations   |
|             | b. approvals to be given before establishing a new not-for-profit or for-profit entity,       | the FMB spoke with during the           |
|             | c. the establishment of goals and reporting obligations by the NPO for any not-for-           | comment period with were carrying       |
|             | profit or for-profit entity it establishes,   | out some activities through a           |
|             | d. reviews to be conducted to determine if the not-for-profit or for-profit entity is         | subsidiary.                             |
|             | meeting any NPO-established goals and reporting obligations, and                              |   |
|             | e. records to be kept and retained respecting not-for-profit or for-profit entities.          | Requirements to be established in       |
| <u>62.3</u> | Implementation - The governing body of the NPO demonstrates that it has implemented           | the by-law, policies are procedures     |
|             | the by-law and any policies and procedures referred to in standard 62.1 and 62.2.             | are purposefully broad and have         |

|  | been based on the investment       |
|--|------------------------------------|
|  | standards in the FMS Standards for |
|  | First Nation governments.          |

# 63.0 LENDING

| <u>63.1</u> | By-law / Policy – Where the NPO has lent funds of the NPO, or plans to lend funds of     | (NEW) New standard added to          |
|-------------|--|--------------------------------------|
|             | the NPO, a by-law includes provisions respecting, or requires the governing body to      | consider the risks around lending of |
|             | establish policies and procedures respecting, effective management of the lending of NPO | the NPO's funds. This standard       |
|             | funds and the collection of funds loaned.  | would only apply to NPOs which       |
| <u>63.2</u> | Required content - The by-law or policies and procedures referred to in standard 63.1    | have lent or plan to lend funds of   |
|             | include  | the NPO. This is standard is not     |
|             | a. the circumstances, if any, when a loan may be granted, including proper               | expected to apply to all NPOs.       |
|             | consideration of the risk to the NPO,  |                                      |
|             | b. criteria to be met by the borrower for the granting of a loan,                        | Requirements to be established in    |
|             | c. <u>lending terms and conditions,</u>  | the by-law, policies are procedures  |
|             | d. <u>collection of monies and interest owed,</u>  | are purposefully broad and have      |
|             | e. <u>writing off and forgiveness of debts,</u>  | been based on the lending standards  |
|             | f. <u>requirements to ensure legislative compliance</u> ,                                | in the FAL and FMS Standards for     |
|             | g. <u>reporting on the loans, and</u>  | First Nation governments.            |
|             | h. records to be kept and retained respecting lending decisions and transactions.        |                                      |
| <u>63.3</u> | Implementation - The governing body of the NPO demonstrates that it has implemented      |                                      |
|             | the by-law and any policies and procedures referred to in standards 63.1 and 63.2.       |                                      |

#### 64.0 TANGIBLE CAPITAL ASSET MANAGEMENT REGISTER

| 64.1 | By-law / Policy - A by-law includes provisions respecting, or requires the governing body | (MODIFIED) Most of the              |
|------|---|-------------------------------------|
|      | to establish policies and procedures respecting, the management and safeguarding of the   | requirements in standard 64.0 as    |
|      | NPO's tangible capital assets.  | originally proposed were covered    |
| 64.2 | Required content - The by-law or policies and procedures referred to in standard 64.1     | elsewhere. Asset register and life- |

|      | require         |  | cycle management are both covered  |
|------|-----------------|--|------------------------------------|
|      | a.              | all tangible capital assets of the NPO to be recorded in an asset register, and  | in life-cycle management standard  |
|      | b.              | implementation of safeguards to preserve the value and longevity of tangible     | 67.0 and capital projects are now  |
|      |                 | capital assets.  | covered in standard 66.0. These    |
|      | <del>с.</del> - | Implementation of a life-cycle management program as described in standard       | details have been removed or       |
|      |                 | RSMA.14, and   | modified to avoid duplication      |
|      | d.              | tangible capital asset projects to be planned, financed, managed and constructed | between standards.                 |
|      |                 | to acceptable standards.   |                                    |
| 64.3 | Implen          | nentation - The governing body of the NPO demonstrates that it has implemented   | (MODIFIED) Implementation          |
|      | the by-         | law and any policies and procedures referred to in standards 64.1 and 64.2.      | standard modified to be consistent |
|      |                 |  | with other implementation          |
|      |                 |  | standards: demonstrate             |
|      |                 |  | implementation of the by-law /     |
|      |                 |  | policies instead of implementation |
|      |                 |  | of a specific requirement.         |
| 1    | 1               |  |                                    |

# 65.0 TANGIBLE CAPITAL ASSET RESERVE FUND

| 65.1 | <b>By-law / Policy -</b> A by-law includes provisions respecting, or requires the governing body to establish policies and procedures respecting, the establishment and use of a reserve fund to help finance the future repair, rehabilitation and replacement of an NPO's tangible capital assets. |  |
|------|--|--|
| 65.2 | Implementation - The governing body of the NPO demonstrates that it has implemented  |  |
|      | the by-law and any policies and procedures referred to in standard 65.1.   |  |

# 66.0 CAPITAL PROJECTS

| <u>66.1</u> | By-law / Policy - A by-law includes provisions respecting, or requires the governing body | (NEW) New standard specific to        |
|-------------|---|---------------------------------------|
|             | to establish policies and procedures respecting, capital projects.                        | capital projects. Originally proposed |
| <u>66.2</u> | Required content - The by-law or policies and procedures referred to in standard 66.1     | standard 64.0 only addressed capital  |
|             | a. specify the applicable capital expenditure approval limits,                            | projects at a high level ("tangible   |

|             | b.     | specify the criteria for when a formal capital project plan is required, including any | capital asset projects to be planned, |
|-------------|--------|--|---------------------------------------|
|             |        | monetary thresholds,   | financed, managed and constructed     |
|             | с.     | require that the capital project plan referred to in paragraph b includes all          | to acceptable standards"). During the |
|             |        | information that is necessary to assist decision-makings to reach an informed          | comment period we observed that       |
|             |        | decision on the propose capital project, including                                     | many NPOs are interested in           |
|             |        | i. <u>financial viability,</u>   | participating in the First Nations    |
|             |        | ii. project operating requirements, and  | Fiscal Management Act framework       |
|             |        | iii. <u>risk assessment, and</u>   | for the purpose of borrowing for      |
|             | d.     | include processes for the procurement, contract management, risk management            | planned capital projects.             |
|             |        | and administration of capital projects that are in accordance with generally           |                                       |
|             |        | accepted capital project management standards in the location of the project.          | Requirements to be established in     |
| <u>66.3</u> | Impler | nentation - The governing body of the NPO demonstrates that it has implemented         | the by-law, policies are procedures   |
|             | the by | -law and any policies and procedures referred to in standard 66.1 and 66.2.            | that are purposefully broad and have  |
|             |        |  | been borrowed from the capital        |
|             |        |  | project standards and the FMS         |
|             |        |  | Standards for First Nation            |
|             |        |  | governments.                          |
| i           | 1      |  | ;                                     |

## 67.0 TANGIBLE CAPITAL ASSET LIFE-CYCLE MANAGEMENT PLAN

| 67.1 | <b>By-law / Policy -</b> A by-law includes provisions respecting, or requires the governing body to establish policies and procedures respecting, a documented life-cycle program that includes regular inspection, planning and oversight of tangible capital assets and tangible | <i>(MODIFIED) Capital projects now covered in standard 66.0.</i>                 |
|------|--|--|
|      | capital asset projects.  | (MOVED) Detailed requirements  |
| 67.2 | <b>Required content -</b> The by-law or policies and procedures referred to in standard 67.1 include   | from implementation standard as<br>originally proposed have been                 |
|      | <ul> <li>a. the development, maintenance and updating of a register for tangible capital assets,</li> <li>b. the regular, periodic inspection of tangible capital assets,</li> </ul>   | moved into new 'required content'<br>standard. Requirements have not<br>changed. |
|      | <ul> <li>c. for routine maintenance of tangible capital assets, preparation of the following</li> <li>i. a plan for annual scheduling of required maintenance for the next fiscal</li> </ul>   |  |

|             | year,   | (NEW) Minimum threshold added           |
|-------------|---|---|
|             | ii. short- and long-term forecasting of estimated costs,                                    | for compliance with tangible capital    |
|             | iii. a budget for required maintenance for the next fiscal year,                            | asset life-cycle management             |
|             | iv. a report on any deferred maintenance and any resulting risks to the NPO,                | standards. Many NPOs do not hold a      |
|             | and   | significant amount of tangible capital  |
|             | d. for tangible capital asset projects, preparation of the following                        | assets and this exemption recognizes    |
|             | i. a plan for annual scheduling of projects for the next fiscal year,                       | that the detailed standards may be      |
|             | ii. short- and long-term forecasting of estimated costs of projects,                        | excessive for NPOs which do not         |
|             | iii. a budget for projects for the next fiscal year, and                                    | rely on tangible capital assets for the |
|             | e. the annual review by the audit committee of the  | provision of services. This threshold   |
|             | i. contributions made to, and balance of, the tangible capital asset reserve                | is consistent with the threshold        |
|             | fund, and   | applied for the Part 2 FP Standards.    |
|             | ii. proposed scheduling and budgets for routine maintenance and tangible                    |   |
|             | capital asset projects.   |   |
| 67.3        | Implementation - The governing body of the NPO demonstrates that it has implemented         |   |
|             | the by-law and any policies and procedures referred to in standards 67.1 and 67.2.          |   |
| <u>67.4</u> | Application – This standard 67.0 applies only to NPOs where all its tangible capital assets |   |
|             | have a total value exceeding \$500,000 in original cost.                                    |   |

# DIVISION 5: CONTROLS OVER PURCHASING, PAYABLES AND PAYMENTS

#### 68.0 EXPENDITURE MANAGEMENT

| 68.1 | By-law / Policy – A by-law includes provisions respecting, or requires the governing body   | (MODIFIED) Financial institution |
|------|---|----------------------------------|
|      | to establish policies and procedures respecting, the means for managing effectively all     | accounts are covered in standard |
|      | expenditures, including internal controls respecting financial institution accounts and the | 56.0.                            |
|      | procurement of goods and services.  |                                  |
| 68.2 | Required content – The by-law or the policies and procedures referred to in standard        | (NEW) The proposed standards did |

|      | 68.1   |  | not include specific content related   |
|------|--------|--|--|
|      | a.     | require that expenditures be made only if and as permitted under the annual      | to expenditures even at a policy       |
|      |        | budget of the NPO in effect at the time of the expenditure, with such reasonable | level. High level requirements have    |
|      |        | exceptions to address unforeseen events, and                                     | been added based on the best           |
|      | b.     | include effective monitoring controls to ensure identification and reporting of  | practices established around           |
|      |        | any unforeseen or unauthorized expenditures.                                     | ,<br>expenditures in the FMS Standards |
| 68.3 | Impler | nentation - The governing body of the NPO demonstrates that it has implemented   | for First Nation governments.          |
|      | -      | -law and any policies and procedures referred to in standards 68.1 and 68.2.     | -                                      |
|      |        |  | (MODIFIED) Implementation              |
|      |        |  | standard modified to be consistent     |
|      |        |  | with other implementation              |
|      |        |  | standards: demonstrate                 |
|      |        |  | implementation of the by-law /         |
|      |        |  |  |
|      |        |  | policies instead of implementation     |
|      |        |  | of a specific requirement.             |

# 69.0 SEGREGATION OF DUTIES

| 69.1 | <b>Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting,</b><br>or requires the governing body to establish. Policies and procedures require appropriate<br>segregation of duties within the NPO's expenditure cycle to ensure appropriate financial  | <i>(MODIFIED) Standard 69.0 is not a by-law requirement.</i>   |
|------|---|--|
|      | controls from the initiation of a financial commitment up to its actual payment or settlement.  | (MOVED) Detailed requirements from policy and implementation   |
| 69.2 | <ul> <li>Required content - The policies and procedures referred to in standard 69.1 include <ul> <li>a. all forms of payment require two signatures or two documented approvals before</li> <li>a payment is issued or authorized, and</li> </ul> </li> <li>b. the authorization of an expenditure and the approval of payment of an authorized expenditure must not be exercised by the same person in respect to any payment.</li> <li>c. all records verifying compliance with this standard must be retained.</li> </ul> | standards as originally proposed<br>have been moved into new 'required<br>content' standard. Requirements<br>have not changed, except as noted<br>below. |
| 69.3 | <b>Implementation -</b> The governing body of the NPO demonstrates that it has implemented the policies and procedures referred to in standards 69.1 and 69.2.  | <i>(MODIFIED)</i> Records requirement<br>removed as this is covered by the   |

|  | general records management |
|--|----------------------------|
|  |                            |
|  |                            |
|  | standard 90                |
|  | standard 2.0.              |
|  |                            |

#### 70.0 DELEGATION OF AUTHORITY

| 70.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting, | (MODIFIED) Standard 70.0 is not a |
|------|---|-----------------------------------|
|      | or requires the governing body to establish Policies and procedures make provisions for   | by-law requirement.               |
|      | any permitted delegation of authority over  |                                   |
|      | a. initiation of a financial commitment-or guarantee, contract or expenditure,            | (MODIFIED) Reference to           |
|      | b. approval of a financial commitment, contract, guarantee or expenditure, and            | guarantees has been removed, as   |
|      | c. approval of payment or settlement.   | these have been addressed in      |
| 70.2 | Implementation - The governing body of the NPO demonstrates that it has implemented       | standard 75.0 with borrowing and  |
|      | the policies and procedures referred to in standard 70.1.                                 | debt management.                  |

#### 71.0 VENDOR MASTER FILE

| 71.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting, | (MODIFIED) Standard 71.0 is not a |
|------|---|-----------------------------------|
|      | or requires the governing body to establish Policies and procedures provide for access    | by-law requirement.               |
|      | restrictions, review and approvals required for changes to the NPO's vendor master list.  |                                   |
| 71.2 | Required content - The policies and procedures referred to in standard 71.1 include       | (MOVED) Detailed requirements     |
|      | a. how access is restricted to authorised individuals,                                    | from implementation standard as   |
|      | b. what review and approval are required before any new vendors are added, and            | originally proposed have been     |
|      | c. periodic review to identify and remove or de-activate inactive vendors.                | moved into new 'required content' |
| 71.3 | Implementation - The governing body of the NPO demonstrates that it has implemented       | standard. No change to what is    |
|      | the policies and procedures referred to in standard 71.1 and 71.2.                        | required.                         |
|      |   |                                   |

#### 72.0 EXPENDITURE REQUISITIONS & PROCUREMENT

| 72. | Policy / Procedures - The NPO has a corporate by-law that includes provisions respecting, | (MODIFIED) Standard 72.0 is not a |
|-----|---|-----------------------------------|
|     | or requires the governing body to establish Policies and procedures respecting the        | by-law requirement.               |

|             | requisitioning of expenditures and financial commitments or guarantees.               |                                      |
|-------------|---|--------------------------------------|
| <u>72.2</u> | Required content – The policies and procedures referred to in standard 72.1           | (MODIFIED) Reference to              |
|             | a. <u>specify the persons with authority to approve different categories of</u>       | guarantees has been removed, as      |
|             | expenditures, financial commitments or guarantees and their spending authority        | these have been addressed in         |
|             | <u>limits,</u>  | standard 75.0 with borrowing and     |
|             | b. specify the budget appropriations and accounts from which certain goods may or     | debt management.                     |
|             | must be purchased,  |                                      |
|             | c. specify the process for and conditions under which a formal tendering or request   | (NEW) The proposed standards did     |
|             | for proposal process is required including threshold criteria,                        | not include specific content related |
|             | d. the process and criteria for selection and evaluation of suppliers of goods and    | to procurement, even at a policy     |
|             | services,   | level. High level requirements have  |
|             | e. the documents required to support an expenditure requisition, including requiring  | been added based on the best         |
|             | that all procurement documents (e.g. requisitions, purchase order, requests for       | practices established around         |
|             | proposals or tender calls) to clearly indicate on their face the details of the goods | expenditures in the FMS Standards    |
|             | or services being requested, and  | for First Nation governments.        |
|             | f. require supplied goods and services to be examined or reviewed, as appropriate,    |                                      |
|             | to determine their suitability and compliance with any contract or purchase           |                                      |
|             | specifications.   |                                      |
| 72.3        | Implementation - The governing body of the NPO demonstrates that it has implemented   |                                      |
|             | the policies and procedures referred to in standard 72.1 and 72.2.                    |                                      |

# 73.0 EXPENSE REIMBURSEMENTS

| <u>73.1</u> | Policy / Procedures - Policies and procedures respecting, the reimbursement of expenses | (NEW) The proposed standards did      |
|-------------|---|---------------------------------------|
|             | incurred by persons acting on behalf of the NPO.  | not include specific content related  |
| <u>73.2</u> | Required content – The policies and procedures referred to in standard 73.1 include     | to expense reimbursement, even at a   |
|             | a. the activities which are considered to be carried out on behalf of the NPO,          | policy level. High level requirements |
|             | b. the categories expenses which are reimbursable, including defined limits,            | have been added based on the best     |
|             | c. the documents required to support a claim for reimbursement of expenses, and         | practices established around          |
|             | d. the persons with authority to approve reimbursement of expenses for different        | expenditures in the FMS Standards     |
|             | <u>categories of claimants</u>  | for First Nation governments.         |

| <u>73.3</u> | Implementation - The governing body of the NPO demonstrates that it has implemented |  |
|-------------|---|--|
|             | the policies and procedures referred to in standards 73.1 and 73.2.                 |  |

#### 74.0 ACCOUNT RECONCILIATIONS

| 74.1 | Policy / Procedures - The NPO has a corporate by-law that includes provisions           | (MODIFIED) Standard 74.0 is not a      |
|------|---|--|
|      | respecting, or requires the governing body to establish Policies and procedures require | by-law requirement.                    |
|      | the monthly reconciliation and review of general ledger account balances including      |  |
|      | a. accounts payable,  | (MODIFIED) Standard has been           |
|      | b. salaries, wages and payroll remittances,   | limited to specific accounts and       |
|      | c. loans, and   | other material accounts to allow for   |
|      | d. any other material liabilities, accruals or provisions.                              | variability of NPOs and flexibility in |
| 74.2 | Required content - The policies and procedures referred to in standard 74.1 require     | determining which accounts should      |
|      | a. accounts to be reconciled within thirty (30) days of the end of the month, except    | be reconciled.                         |
|      | under documented extenuating circumstances, and   |  |
|      | b. reconciliations to be independently reviewed by a person who is not in a reporting   | (MOVED)Account reconciliations         |
|      | relationship to the person who prepared the reconciliation.                             | standard combined with timing of       |
| 74.3 | Implementation - The governing body of the NPO demonstrates that it has implemented     | account reconciliations (previously    |
|      | the policies and procedures referred to in standards 74.1 and 74.2.                     | PPP.07) for simplified approach.       |
|      |   | Requirements have not changed,         |
|      |   | except as noted below.                 |
|      |   |  |
|      |   | (MODIFIED) Clarified what is meant     |
|      |   | by "independent review".               |

#### **REMOVED: TIMING OF ACCOUNT RECONCILIATIONS**

| The governing body of the NPO demonstrates that the NPO has a corporate by-law that      | (REMOVED) Combined with |
|--|-------------------------|
| includes provisions respecting, or requires the governing body to establish policies and | standard 74.0 accounts  |
| procedures respecting, the timing of when account reconciliations must be completed by.  | reconciliations.        |

| The governing body of the NPO demonstrates that it has implemented policies and      |  |
|--|--|
| procedures requiring the accounts listed in standard PPP.06 to be reconciled and     |  |
| independently reviewed within thirty (30) days of the end of the month, except under |  |
| documented extenuating circumstances.  |  |

#### 75.0 BORROWING AND DEBT MANAGEMENT APPROVAL OF LOANS

| 75.1 | <b>By-law / Policy</b> – A by-law includes provisions respecting, or requires the governing body to establish policies and procedures respecting the incurring of debt by the NPO, debt management and use of borrowed funds.  | <i>(MOVED)</i> Detailed requirements<br>from implementation standard as<br>originally proposed have been<br>moved into new 'required content'  |
|------|--|--|
| 75.2 | <ul> <li>Required content - The by-law or policies and procedures referred to in standard 75.1 include <ul> <li>a. the proper consideration of the need for the NPO to incur debt obligations including the evaluation of different potential financing arrangements,</li> <li>b. the approval of the terms and conditions of debt obligations including any required resolution and membership involvement,</li> <li>c. the granting of security by the NPO,</li> <li>d. the granting of guarantees and indemnities by the NPO including any limitations on amounts and any approvals required.</li> <li>e. the timely payment of debt obligations by the NPO,</li> <li>f. the monitoring and reconciliation of debt transactions,</li> <li>g. the reporting of debt obligations in accordance with any requirements of GAAP, the by-laws and any agreements under which the debt obligations were incurred, and</li> <li>h. records to be kept and retained of all borrowing decisions and debt transactions.</li> </ul> </li> <li>Implementation - The governing body of the NPO demonstrates that it has implemented the by-law and any policies and procedures referred to in standards 75.1 and 75.2.</li> </ul> | standard. Requirements have not<br>changed, except as noted below.<br>(MODIFIED) Added general debt<br>records requirements. Detailed debt<br>record requirements were previously<br>contained in proposed standard<br>PPP.09 debt records, however this<br>standard has been removed.<br>(NEW) Requirement for a process<br>for granting security. The proposed<br>standards did not address granting<br>security.<br>(MODIFIED) Guarantees were<br>previously included within standard<br>70.0 and 72.0 as originally proposed,<br>related to expenditure requisitions<br>and delegation of authority. |

| Indemnities were not addressed.      |
|--------------------------------------|
| High level requirements have been    |
| added based on the best practices    |
| established around guarantees and    |
| indemnities in the FMS Standards for |
| First Nation governments.            |
|                                      |
| (MODIFIED) Removed GAAP              |
| reporting requirement, as this would |
| already be required when preparing   |
| annual financial statements in       |
| accordance with GAAP.                |

#### REMOVED: DEBT RECORDS

| The governing body of the NPO demonstrates that the NPO has established policies and procedures respecting, the maintenance of debt records. | <i>(REMOVED)</i> General requirement for keeping debt records added to |
|--|--|
| The governing body of the NPO demonstrates that it has maintained the following  | standard 75.0.   |
| records for every debt obligation of the NPO:  |  |
| a. the principal amount borrowed;  |  |
| b.— the date or dates all or any part of the principal amount must be repaid;  |  |
| c.— the date or dates when interest on the debt must be paid;  |  |
| d. calculations used to demonstrate compliance with any debt covenants;  |  |
| e.—the cost of borrowing including interest payments and service or other charges;   |  |
| f.— the purpose for which the debt has been incurred; and  |  |
| g.—the authority under which the debt was incurred including any required-   |  |
| resolution and membership involvement.   |  |

# PART 2 – FINANCIAL PERFORMANCE STANDARDS

# 76.0 PURPOSE OF FP STANDARDS

| <u>76.1</u> | Purpose of FP Standards – The purpose of these FP Standards is to establish parameters<br>of financial performance and assessment of an NPO by the FMB.  | (NEW) Purpose statement added specific to Part 2 FP Standards.         |
|-------------|--|--|
| 76.2        | <b>Cautions</b> – These FP Standards are not intended to provide the basis for assessing whether an NPO is qualified for any particular loan or financing and should not be relied upon for that purpose. The financial information used to determine whether these FP Standards have been complied with is based on both the information reported in an NPO's annual financial statements prepared in accordance with GAAP and their associated audit reports as well as representations of the NPO's management. The accuracy of all information submitted by an NPO is the responsibility of the NPO. | <i>(NEW) Cautions statement added specific to Part 2 FP Standards.</i> |

# 77.0 INTERPRETATION OF FP STANDARDS

| 77.1 | <b>Definitions</b> – Unless the context indicates otherwise, in these FP Standards:    |                                   |
|------|--|-----------------------------------|
|      | "amortization expense" means the amortization expense accounted for on the             |                                   |
|      | statement of operations of an NPO representing the allocation of the cost of tangible  |                                   |
|      | capital assets over their useful lives;  |                                   |
|      | "assets" means the assets presented on the statement of financial position of an NPO   | (NEW) Definition of assets added. |
|      | representing economic resources controlled by the NPO as a result of past transactions | Assets is an element used in the  |
|      | or events and from which future economic benefits are expected to be obtained;         | Net Debt Ratio formula.           |

| (i)<br>(ii<br>(ii<br>u | lection" means works of art, historical treasures or similar assets that are:<br>) held for public exhibition, education or research;<br>i) protected, cared for and preserved; and<br>ii) subject to an organizational policy that requires any proceeds from their sale to be<br>sed to acquire other items to be added to the collection or for the direct care of the<br>xisting collection. | <i>(REMOVED)</i> Collection is a term only<br>used in the definition of tangible<br>capital assets and is not part of an FP<br>ratio. In standard 77.2 readers are<br>referred to the relevant section of<br>the CPA Handbook for any terms not<br>defined.   |
|------------------------|--|---|
| · · ·                  | penses" including losses, means the expenses accounted for on the statement of   |   |
| outf                   | r <u>ations of an NPO representing</u> decreases in economic resources, either by way of<br>lows or reductions of assets or incurrences of liabilities, resulting from the NPO's<br>nary revenue generating or service delivery activities;  |   |
| posit                  | angible assets" means the intangible assets presented on the statement of financial<br>tion of an NPO and represent an identifiable non-monetary asset without physical<br>tance:  | (NEW) Intangible assets have been<br>included within the definition of non-<br>financial assets. Non-financial assets<br>are used in the updated Net Debt<br>Ratio calculation. The previous<br>formula did not consider the impact<br>of intangible assets when calculating<br>net debt. The recognition of<br>intangible assets on the statement of<br>financial position is permitted for<br>NPOs applying Canadian accounting<br>standards for not-for-profit<br>organizations ("ASNPO") and is a new<br>accounting policy option for NPOs<br>applying Canadian public sector<br>accounting standards ("PSAS"). |
|                        | erest <u>expense</u> " means <u>the</u> interest expense <u>accounted for on the statement of</u><br>rations of an NPO representing the cost incurred by the NPO for borrowed funds;   | <i>(MODIFIED)</i> Interest on its own is not a<br>term used in the FP Standards.<br>Definition has been updated and<br>expanded for "interest expense".   |

| "inventory" means the inventory assets presented on the statement of financial position         | (MODIFIED) Definition updated.       |
|---|--------------------------------------|
| of an NPO representing assets held for sale in the ordinary course of business, assets in       |                                      |
| the process of being made ready for sale, and assets in the form of materials or supplies       |                                      |
| consumed in production or rendering of services-goods that are in various stages of being       |                                      |
| made ready for sale, including: finished goods (that are available to be sold), work-in-        |                                      |
| progress (meaning in the process of being made), raw materials (to be used to produce           |                                      |
| more finished goods);   |                                      |
| "liabilities" means the liabilities presented on the statement of financial position of an      |                                      |
| NPO representing obligations arising from past transactions or events, the settlement of        |                                      |
| which may result in the transfer or use of assets, provision of services or other yielding of   |                                      |
| economic benefits in the future;  |                                      |
| "non-financial assets" means assets on the statement of financial position of an NPO            | (NEW) The formula for calculating    |
| that are for use in the provision of services and do not normally provide resources to          | the Net Debt Ratio has been          |
| discharge existing liabilities. Non-financial assets are assets that were purchased,            | updated to include non-financial     |
| constructed, contributed or developed by an NPO and generally includes:                         | assets. Non-financial assets are now |
| <u>a.</u> intangible assets,  | defined.                             |
| b. inventory,   |                                      |
| c. prepaid expenses, and  |                                      |
| <u>d.</u> <u>tangible capital assets,</u>   |                                      |
| "prepaid expenses" means the prepaid expense assets presented on the statement of               | (MODIFIED) Definition updated.       |
| financial position of an NPO representing expenses paid for in advance of receiving the         |                                      |
| goods or services in the future an expenditure paid for in once accounting period, but for      |                                      |
| which the underlying asset will not be consumed until a future period;                          |                                      |
| "revenues" including gains, means the revenues accounted for on the statement of                | (MODIFIED) Definition updated        |
| operations of an NPO representing increases in economic resources, either by way of             | and simplified.                      |
| inflows or enhancements of assets or reductions of liabilities, resulting from the ordinary     |                                      |
| activities of the NPO <del>. Revenues of not-for-profit organizations normally arise from</del> |                                      |
| donations, government grants and other contributions as well as from membership fees,           |                                      |
| the sale of goods, the rendering of services or the use by others of entity resources           |                                      |
| yielding rent, interest, royalties or dividends;  |                                      |

|      | <b>"tangible capital asset expenditure"</b> means any amount, generally reported in the statement of changes in net assets, statement of cash flows or statement of operations of the financial statements of an NPO, which was paid to construct new, or support the maintenance of existing, tangible capital assets other than land. |  |
|------|---|--|
| 77.2 | <b>Application of definitions</b> – Unless the context indicates otherwise, the financial terms used in these FP Standards and not otherwise defined have the same meanings as defined in the <u>source of GAAP applied by an NPO-CPA Canada Accounting Standards for Not-for-Profit Organizations Handbook</u> .                       |  |
| 77.3 | Mandatory provisions – These FP Standards establish requirements which must be complied with by an NPO.   | <i>(NEW) Mandatory provisions</i><br><i>s</i> tatement added specific to<br>Part 2 FP Standards. |

# 78.0 FINANCIAL INFORMATION

| <u>78.1</u> | <b>Financ</b> | al information – An NPO demonstrates compliance with the FP Standards using     | (NEW) The evaluation will be |
|-------------|---------------|---|------------------------------|
|             | <u>inform</u> | ation taken from the following  | based on the 5 most recent   |
|             | a.            | its five most recent annual financial statements, with the most recent annual   | audited annual financial     |
|             |               | financial statements having a financial year-end which is not more than sixteen | statements of the NPO, the   |
|             |               | (16) months before the date of issuance of a compliance opinion,                | most recent of which must be |
|             | b.            | a signed report from an auditor for each of the annual financial statements     | within 16-months.            |
|             |               | <u>referred to in paragraph a, and</u>  |                              |
|             | с.            | any additional documentation submitted by the NPO as required to support and    |                              |
|             |               | clarify the NPO's request for review of its financial performance.              |                              |

# 79.0 FISCAL GROWTH RATIO ("FGR")

| 79.1 | Purpose of FGR - The purpose of the FGR is to measure an NPO's ability to sustain and |  |
|------|---|--|
|      | grow its financial capacity.  |  |

| 79.2 | <b>Description of FGR -</b> The FGR measures the average annual revenue growth rate expressed as a percentage.   |  |
|------|--|--|
|      | A growth rate greater than 0 indicates that revenue is growing. A ratio of 0 would indicate no revenue growth when compared to the prior year. A growth rate of less than 0 indicates that revenue is decreasing which could indicate an unsustainable trend.                                  |  |
| 79.3 | <b>Measure of FGR</b> – The FGR between two contiguous years is measured using the following calculation   |  |
|      | (TR <sub>x</sub> – TR <sub>x-1</sub> )   |  |
|      | TR <sub>x-1</sub>  |  |
|      | TR <sub>x</sub> : Total revenue in year "X"<br>TR <sub>x-1</sub> : Total revenue from the fiscal year one prior to year "X"  |  |
|      | The average FGR for the period under review is determined by taking the average of the FGR results between all contiguous years in the period under review (e.g. the average of the growth rate between Year -1 and Year 0, Year -2 and Year -1, Year -3 and Year -2 and Year -4 and Year -3). |  |
| 79.4 | <b>Thresholds</b> - The NPO demonstrates that its average FGR for the period under review is not lower than -5.0%  |  |

# 80.0 OPERATING MARGIN RATIO ("OMR")

| 80.1 | Purpose of OMR - The purpose of the OMR is to measure an NPO's ability to sustain                        |                                       |
|------|--|---------------------------------------|
|      | fiscal balance.  |                                       |
|      |  |                                       |
| 80.2 | Description of OMR - The OMR measures the ability of an NPO to sustain structural fiscal                 | (MODIFIED) Second paragraph has       |
|      | balance by determining the extent to which its revenues have been sufficient to meet its                 | been modified to include "ratio of 0  |
|      | expenses.  | or greater" to recognize that         |
|      |  | balanced results are also in indictor |
|      | A ratio <u>of 0 or greater than 0 indicates that sufficient revenue is generated to meet</u>             | of sufficient revenue.                |
|      | expenses. A ratio less than 0 would indicate that an NPO is spending beyond its revenue                  |                                       |
|      | base and thus, exerting stress on its financial capacity. <del> A ratio of exactly 0 would imply a</del> |                                       |
|      | NPO's earnings are equal to its expenditures.  |                                       |
|      | A cumulative positive OMR indicates fiscal balance has been maintained, whereas a                        |                                       |
|      | pattern of deficits signals fiscal imbalance and a need to fund deficits by borrowing.                   |                                       |
|      |  |                                       |
| 80.3 | Measure of OMR – The OMR for the period under review is measured using the following                     |                                       |
|      | calculation  |                                       |
|      |  |                                       |
|      |  |                                       |
|      | (TR – TE)  |                                       |
|      |  |                                       |
|      |  |                                       |
|      |  |                                       |
|      | TR   |                                       |
|      |  |                                       |
|      | TR: Total revenues during the period under review  |                                       |
|      | TE: Total expenses during the period under review  |                                       |
|      |  |                                       |
| 80.4 | Thresholds - The NPO demonstrates that its average OMR for the period under review                       |                                       |
|      | is not lower than -5.0%.   |                                       |
|      |  |                                       |

# 81.0 ASSET MAINTENANCE RATIO ("AMR")

| 81.1 | Application of AMR – Standard 81.0 applies only to NPOs with where all its tangible capital assets with an original cost in excess of have a total value exceeding \$500,000 in <u>original cost</u> . NPOs with tangible capital assets with an original cost less than \$500,000 are exempt from compliance with this standard. | <i>(MODIFIED)</i> Modified to clarify<br>application of the standard and align<br>with similar threshold used in Part 1. |
|------|---|--|
| 81.2 | <b>Purpose of AMR</b> - The purpose of the AMR is to measure an NPO's ability to sustain its investment in its tangible capital assets other than land.   |  |
| 81.3 | <b>Description of AMR</b> - The AMR measures an NPO's total tangible capital expenditures (other than for land) relative to an NPO's total amortization cost, expressed as a percentage.  | <i>(MODIFIED)</i> Description has been re-<br>ordered and clarified.   |
|      | The AMR is an indicator of the willingness of an NPO to maintain the current level of investment in capital assets and provides a measure of an NPO's ability to execute a tangible capital assets maintenance plan.  |  |
|      | An AMR greater than or equal to 100% The AMR assess whether <u>indicates</u> the overall asset base is increasing, or being replenished, at a rate equal to, or higher than, the consumption of assets (i.e. ratio greater than or equal to 1.0).   |  |
|      | An AMR of less than 100% over extended years can create fiscal stress in the future. Delayed maintenance or replacement of capital assets may result in outdated assets which affect an NPO's ability to provide programs or services.  |  |
| 81.4 | <b>Measure of AMR</b> – The AMR for the period under review is measured using the following calculation   |  |

|      | TTCE   |  |
|------|--|--|
|      | TAE  |  |
|      | TTCE: Total tangible capital asset expenditures during the period under review<br>TAE: Total amortization expense during the period under review |  |
| 81.5 | <b>Thresholds</b> - The NPO demonstrates that its average AMR for the period under review is not lower than 100.0%                               |  |

# 82.0 NET DEBT RATIO ("NDR")

| 82.1 | <b>Purpose of NDR</b> - The purpose of the NDR is to measure an NPO's ability to manage its overall level of debt.  |                                 |
|------|---|---------------------------------|
| 82.2 | <b>Description of NDR</b> - The NDR measures the size of the net debt burden in relation to one year's annual revenue available to service the debt.  |                                 |
|      | The NDR indicates whether an NPO's debt load is sustainable or potentially restricting its financial flexibility to incur more debt.  |                                 |
|      | An increasing NDR indicates total debt is becoming more onerous on an NPO, which could lead to long-term sustainability concerns. A decreasing NDR indicates an NPO's capacity to incur more debt is strengthening. |                                 |
| 82.3 | Measure of NDR – The NDR in a given year is measured using the following calculation:   | (MODIFIED) NDR formula has been |

NPO

|      | (TL <sub>x</sub> – TA <sub>x</sub> – <u>TNFA<sub>x</sub> TCA<sub>*</sub> – PPD<sub>*</sub> – INV</u> *)<br>  | updated to use total non-financial<br>assets in place of the more detailed<br>financial statement line items.<br>Tangible capital assets, prepaid<br>expenses and inventory are now<br>included in the definition of non-<br>financial assets and will continue be<br>deduced from the calculation.  |
|------|--|--|
|      | <ul> <li>TL<sub>x</sub>: Total liabilities in year 'X'</li> <li>TAx: Total assets in year 'X'</li> <li>TNFAx: Total non-financial assets in year 'X'</li> <li>TCA<sub>x</sub>: Tangible capital assets in year 'X'</li> <li>PPD<sub>x</sub>: Prepaid expenses in year 'X'</li> <li>INV<sub>x</sub>: Inventory in year 'X'</li> <li>TR<sub>x</sub>: Total Revenue in year 'X'</li> <li>The weighted average NDR for the period under review is determined by weighting the NDR for each year and summing those results. The weighting factors are 0.3, 0.3, 0.2, 0.1, and 0.1, for the years from most recent to least recent, respectively.</li> </ul> | This change recognizes that there are<br>other types of non-financial assets<br>(including intangible assets) that<br>should also be excluded from the<br>calculation of net debt. This change<br>will also simplify the calculation for<br>any NPOs using PSAS, which already<br>present a category for non-financial<br>assets on the statement of financial<br>position.<br>Excluding non-financial assets (by<br>deducting from total assets) will<br>provide a more accurate measure of<br>the NPO's net debt by focusing on<br>financial assets. |
| 82.4 | <b>Thresholds</b> - The NPO demonstrates that its weighted average NDR for the period under review does not exceed 50.0% or that its NDR for the most recent year of the period under review does not exceed 50.0%.  |  |

# 83.0 INTEREST EXPENSE RATIO ("IER")

| 83.1 | <b>Purpose of IER -</b> The purpose of the IER is to measure as NPO's ability to manage its overall level of debt.       |
|------|--|
| 83.2 | <b>Description of IER -</b> The IER measures the size of an NPO's interest expense burden in relation to annual revenue. |
| 83.3 | Measure of IER – The IER for the period under review is measured using the following calculation                         |
|      | TIE  |
|      | TR   |
|      | TIE: Total interest expense during the period under review<br>TR: Total revenues during the period under review          |
| 83.4 | <b>Thresholds -</b> The NPO demonstrates that its average IER Ratio for the period under review does not exceed 5.0%.    |

# **84.0 NORMALIZATION ADJUSTMENTS**

| <u>84.1</u> | Adjustments for extraordinary events or circumstances – If, in the opinion of the FMB,      | (NEW) The normalization          |
|-------------|---|----------------------------------|
|             | an NPO's ability or inability to satisfy a threshold described in the FP Standards resulted | adjustments standards 84.1, 84.2 |
|             | from the inclusion of an extraordinary event or from the impact of extraordinary            | and 84.3 will allow the FMB to   |

|             | circumstances, the FMB may in its discretion and in order to better evaluate the NPO's       | assess the appropriateness of      |
|-------------|--|------------------------------------|
|             | financial performance,   | applying an adjustment in          |
|             | a. reclassify a balance or financial transaction included in the NPO's financial             | situations where an NPO fails to   |
|             | statements related to the event or circumstance, and   | satisfy a ratio due to three types |
|             | b. adjust, add or remove an amount attributable to the event or circumstance from            | of scenario:                       |
|             | the calculation of a ratio contained within the FP Standards.                                | - extraordinary events or          |
|             |  | circumstances (84.1),              |
|             | An extraordinary event must be both unusual and infrequent. Unusual events are highly        | - historical change in             |
|             | abnormal and unrelated to the ordinary and typical activities of an NPO. Infrequent          | presentation on the financial      |
|             | events are reasonably expected not to recur going forward. Extraordinary circumstances       | statements of the NPO (84.2),      |
|             | also include circumstances beyond an NPO's control that normal prudence and                  | and                                |
|             | experience could not foresee, anticipate or provide for.                                     | - an accounting policy choice,     |
| <u>84.2</u> | Historical comparability adjustments – If, in the opinion of the FMB, an NPO's ability or    | when multiple interpretations      |
|             | inability to satisfy a threshold described in the FP Standards resulted from historical      | are permitted under GAAP           |
|             | differences in accounting policy, bookkeeping procedure, or financial statement              | (84.3).                            |
|             | presentation, the FMB may, in its discretion,  |                                    |
|             | a. reclassify a balance or financial transaction included in the NPO's financial             |                                    |
|             | statements, and  |                                    |
|             | b. adjust, add or remove a balance or financial transaction from the calculation of a        |                                    |
|             | ratio contained within the FP Standards.   |                                    |
| <u>84.3</u> | Accounting policy adjustments - If, in the opinion of the FMB, an NPO's ability or inability |                                    |
|             | to satisfy a threshold described in the FP Standards resulted from the application of an     |                                    |
|             | accounting policy where multiple interpretations are permitted under GAAP, the FMB           |                                    |
|             | may, in its discretion,  |                                    |
|             | a. reclassify a balance or financial transaction included in the NPO's financial             |                                    |
|             | statements, and  |                                    |
|             | b. adjust, add or remove a balance or financial transaction from the calculation of a        |                                    |
|             | ratio contained within the FP Standards.   |                                    |



First Nations Financial Management Board Suite 300 – 100 Park Royal West Vancouver, BC V7T 1A2

Tel: 604-925-6665 | Toll Free 1-877-925-6665 | Fax 604-925-6662 Website: <u>www.fnfmb.com</u>